

ANNUAL FINANCIAL REPORT
CITY OF GRAND SALINE, TEXAS

*FISCAL YEAR ENDED
SEPTEMBER 30, 2019*

*City Administrator
Tully Davidson*

**CITY OF GRAND SALINE, TEXAS
ANNUAL FINANCIAL REPORT
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

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INTRODUCTORY SECTION

**CITY OF GRAND SALINE, TEXAS
ELECTED OFFICIALS AND ADMINISTRATIVE OFFICERS
SEPTEMBER 30, 2019**

City Council

Jeremy Gunnels, Mayor
Mary Jane Hollowell, Mayor Pro-Tem
Jason Ivy, Council Member
Kathy Smith, Council Member
July Cato, Council Member

Administrative Staff

Blake Armstrong, City Attorney
Alesia Mayne, City Secretary
Tully Davidson, City Administrator

FINANCIAL SECTION

Mike Ward Accounting & Financial Consulting, PLLC

Mike Ward, CPA
266 RCR 1397
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INDEPENDENT AUDITOR'S REPORT

March 31, 2020

Mayor and City Council
City of Grand Saline, Texas
132 East Frank Street
Grand Saline, Texas 75140

I have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Grand Saline, Texas ("City"), as of and for the year ended September 30, 2019, and the related notes to the financial statements which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on an auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, I express no such opinion. An audit also includes assessing the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

Opinion

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Grand Saline, Texas, as of September 30, 2019, and the respective changes in financial position, where applicable, and cash flows, thereof, and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. I have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to my inquiries, the basic financial statements, and other knowledge I obtained during my audit of the basic financial statements. I do not express an opinion or provide any assurance on the information because the limited procedures do not provide me with sufficient evidence to express an opinion or provide any assurance.

Other Information

My audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the City's basic financial statements. The combining and individual non-major fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual non-major fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Respectfully Submitted,

Mike Ward Accounting + Financial Consulting, PLLC

Mike Ward Accounting & Financial Consulting, PLLC

Point, Texas

CITY OF GRAND SALINE, TEXAS

MANAGEMENT DISCUSSION AND ANALYSIS

SEPTEMBER 30, 2019

As management of the City of Grand Saline ("City"), we offer readers of the City of Grand Saline's financial statements this narrative overview and analysis of the financial activities of the City of Grand Saline for the fiscal year ended September 30, 2019. We encourage readers to read the information presented here in conjunction with additional information that we have furnished in the City's financial statements, which follow this narrative.

Financial Highlights

- The assets of the City of Grand Saline exceeded its liabilities at the close of the fiscal year by \$6,733,223 (net position). Of this amount, the portion that may be used to meet the City's on-going obligations to citizens and creditors is \$2,283,073, or 34% of total net position. \$4,195,735, or 63%, represents the City's investment in capital assets, less any related outstanding debt used to acquire those assets. \$238,536, or 4%, is restricted for debt obligations, \$15,879, or 1%, is restricted for municipal court use, and hotel funds.
- The City's total net position decreased by (\$90,535), due to decreases in both the governmental and business-type activities.
- As of the close of the current fiscal year, the City of Grand Saline's governmental funds reported combined ending fund balances of \$661,259, an increase of \$115,667, or 21%, in comparison with the prior year. Approximately 84% of this total amount, or \$553,804, is available for spending at the city's discretion (unassigned fund balance).
- At the close of the current fiscal year, unassigned fund balance of \$553,804 was 32% percent of total General Fund expenditures for the fiscal year.
- The City of Grand Saline's total long-term debt decreased by (\$236,065), or (11%), during the current fiscal year.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City of Grand Saline's basic financial statements. The City's basic financial statements consist of three components; 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The basic financial statements present two different views of the City through the use of government-wide statements and fund financial statements. In addition to the basic financial statements, this report contains other supplemental information that will enhance the reader's understanding of the financial condition of the City of Grand Saline.

**CITY OF GRAND SALINE, TEXAS
MANAGEMENT DISCUSSION AND ANALYSIS (continued)
SEPTEMBER 30, 2019**

Basic Financial Statements

The first two statements (pages 17-20) in the basic financial statements are the **Government-wide Financial Statements**. They provide both short and long-term information about the City's financial status.

The next statements (pages 21-28) are **Fund Financial Statements**. These statements focus on the activities of the individual parts of the City's government. These statements provide more detail than the government-wide statements. There are two parts to the Fund Financial Statements: 1) the governmental funds statements; and 2) the proprietary funds statements.

The next section of the basic financial statements are the **notes** (pages 29-48). The notes to the financial statements explain in detail some of the data contained in those statements. After the notes, **required supplemental information** (pages 51-53) is provided to show details about the City's pension plan.

Government-wide Financial Statements

The government-wide financial statements are designed to provide the reader with a broad overview of the City's finances, similar in format to a financial statement of a private-sector business. The government-wide statements provide short and long-term information about the City's financial status as a whole.

The statement of net position presents information on all the City of Grand Saline's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the city's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

Thus, revenues and expenses are reported in these statements for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave). Both the statement of net position and the statement of activities are prepared utilizing the accrual basis of accounting.

The government-wide statements are divided into three categories: 1) governmental activities; 2) business-type activities; and 3) component units. The governmental activities include most of the City's basic services such as public safety, parks and recreation, and general administration. Property taxes, sales tax, and state and federal grant funds finance most of these activities. The business-type activities are those that the City charges customers to provide. These include the utility services offered by the City of Grand Saline. The final category is the component unit. The City has one component unit: Grand Saline Economic Development Corporation ("EDC"). The government-wide financial statements are on pages 58-61 of this report.

Fund Financial Statements

The fund financial statements provide a more detailed look at the City's most significant activities. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Grand Saline, like all other governmental entities in Texas, uses fund accounting to ensure and reflect compliance (or non-compliance) with finance-related legal requirements, such as the General Statutes or the City's budget ordinance. All the funds of the City of Grand Saline can be divided into two categories: governmental funds and proprietary funds.

Governmental Funds – Governmental funds are used to account for those functions reported as governmental activities in the government-wide financial statements. Most of the City's basic services are accounted for in governmental funds. These funds focus on how assets can readily be converted into cash flow in and out, and what funds are left at year-end that will be available for spending in the next year. Governmental funds are reported using an accounting method called *modified accrual accounting* which provides a short-term spending focus. As a result, the governmental fund financial statements give the reader a detailed short-term view that helps him or her determine if there are more or less financial resources available to finance the City's programs. The

**CITY OF GRAND SALINE, TEXAS
MANAGEMENT DISCUSSION AND ANALYSIS (continued)
SEPTEMBER 30, 2019**

relationship between government activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is described in a reconciliation that is a part of the fund financial statements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Grand Saline adopts an annual budget for its General Fund, as required by the General Statutes. The budget is a legally adopted document that incorporates input from the citizens of the City, the management of the City, and the decisions of the council about which services to provide and how to pay for them. It also authorizes the City to obtain funds from identified sources to finance these current period activities. The budgetary statement provided for the General Fund demonstrates how well the City complied with the budget ordinance and whether or not the City succeeded in providing the services as planned when the budget was adopted. The budgetary comparison statement uses the budgetary basis of accounting and is presented using the same format, language, and classifications as the legal budget document. The statement shows four columns: 1) the original budget; 2) the final budget as amended by the council; 3) the actual resources, charges to appropriations, and ending balances in the General Fund; and 4) the difference or variance between the final budget and the actual resources and charges. Budgetary information required by the General Statutes can also be found in this part of the statements. The Governmental Fund financial statements can be found on pages 21-25 of this report.

Proprietary Funds – The City of Grand Saline has two types of proprietary funds which are the Water & Sewer Fund and the Solid Waste Fund. The City charges customers for the services it provides, whether to outside customers or to other units within the City. These services are generally reported in proprietary funds. Proprietary Funds are reported in the same way that all activities are reported in the statement of net position and the statement of activities. Proprietary Funds provide the same type of information as the government-wide financial statements, only in more detail. The basic proprietary fund financial statements can be found on pages 26-28 of this report.

Notes to the Financial Statements – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements are on pages 29-48 of this report.

Required Supplementary Information – In addition to the basic financial statements and accompanying notes, this report includes certain required supplementary information concerning the City of Grand Saline's progress in funding its obligation to provide pension benefits to its employees. This information is found on page 51-53.

Supplementary Information – The combining statements referred to earlier in connection with the non-major governmental funds are presented following the required supplementary information on pensions. Combining statements and individual fund statements can be found on pages 55-56. Fund financial statements for the component unit can be found on pages 57-60.

**CITY OF GRAND SALINE, TEXAS
MANAGEMENT DISCUSSION AND ANALYSIS (continued)
SEPTEMBER 30, 2019**

Net Position

	Governmental Activities		Business-Type Activities		Total Primary Government	
	2019	2018	2019	2018	2019	2018
Current and other assets	\$ 738,733	\$ 735,478	\$ 2,140,757	\$ 2,455,638	\$ 2,879,490	\$ 3,191,116
Capital assets	2,492,250	2,664,632	3,579,719	3,441,247	6,071,969	6,105,879
Total assets	3,230,984	3,400,110	5,720,476	5,896,885	8,951,460	9,296,995
Deferred outflows - pension	191,560	70,109	137,600	47,586	329,161	117,695
Long-term liabilities outstanding	272,366	249,366	1,922,527	2,023,941	2,194,893	2,273,307
Other liabilities	41,212	38,573	82,573	79,619	123,785	118,192
Total liabilities	313,577	287,939	2,005,100	2,103,560	2,318,677	2,391,499
Deferred inflows - pension	131,792	118,742	96,928	80,691	228,720	199,433
Net position:						
Net investment in capital assets	2,416,230	2,664,632	1,779,505	1,470,120	4,195,735	4,134,752
Restricted	15,879	14,891	238,536	262,238	254,415	277,129
Unrestricted	545,065	384,015	1,738,007	2,027,861	2,283,073	2,411,876
Total net position	\$ 2,977,175	\$ 3,063,538	\$ 3,756,048	\$ 3,760,219	\$ 6,733,223	\$ 6,823,757

As noted earlier, net position may serve over time as one useful indicator of a government's financial condition. The net position of the City was \$6,733,223, as of September 30, 2019. The City's net position decreased by (\$90,535), excluding prior period adjustments, for the fiscal year ended September 30, 2019.

Net investment in capital assets:

The largest portion of net position, \$4,195,735, or 62%, reflects the City's investment in capital assets (e.g. land, buildings, machinery, and equipment) less any related debt still outstanding that was issued to acquire those items. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of the outstanding related debt, the resources needed to repay that debt must be provided by other sources, since the capital assets cannot be used to liquidate these liabilities.

Restricted net position:

Restricted net position of \$254,415 represents 4% of total net position that is subject to external restrictions on how they may be used, or by enabling legislation. The restricted net position is comprised of \$15,879, or 6%, for state imposed restrictions and \$238,536, or 94%, for debt service.

Unrestricted net position:

Unrestricted net position in the amount of \$2,283,073, or 34%, is available to fund the City programs to citizens and creditors.

**CITY OF GRAND SALINE, TEXAS
MANAGEMENT DISCUSSION AND ANALYSIS (continued)
SEPTEMBER 30, 2019**

Changes in Net Position

	Governmental Activities		Business Activities		Total	
	2019	2018	2019	2018	2019	2018
REVENUE:						
Program revenues:						
Charge for services	\$ 419,293	\$ 442,571	\$ 1,646,894	\$ 1,701,996	\$ 2,066,187	\$ 2,144,567
Grants and contributions	190,217	182,325	145,140	22,750	335,357	205,075
General revenues:						
Property taxes including P&I	503,843	483,137	303,177	276,148	807,020	759,285
Franchise taxes	118,695	118,311	-	-	118,695	118,311
Hotel/motel taxes	2,184	2,837	-	-	2,184	2,837
Sales tax collected	500,108	452,373	-	-	500,108	452,373
Investment income	3,573	2,276	21,119	16,632	24,692	18,908
Miscellaneous revenue	23,404	14,925	-	-	23,404	14,925
Total Revenues	1,761,317	1,698,755	2,116,330	2,017,526	3,877,647	3,716,281
EXPENSES:						
Program expenses:						
General government	489,856	323,364	-	-	489,856	323,364
Public safety	904,516	915,896	-	-	904,516	915,896
Public works	414,485	419,556	-	-	414,485	419,556
Public services & operations	233,147	199,349	-	-	233,147	199,349
Parks and recreation	78,505	72,654	-	-	78,505	72,654
Interest and fiscal agent fees	4,981	6,148	-	-	4,981	6,148
Water and sewer	-	-	1,842,692	1,552,156	1,842,692	1,552,156
Total Expenses	2,125,489	1,936,967	1,842,692	1,552,156	3,968,182	3,489,123
Increase (decrease) in net position before transfers	(364,172)	(238,212)	273,638	465,370	(90,535)	227,158
Transfers	277,809	277,463	(277,809)	(277,463)	-	-
Increase in net position	(86,364)	39,251	(4,171)	187,907	(90,535)	227,158
Net position, October 1	3,063,538	3,070,268	3,760,219	3,602,964	6,823,758	6,673,232
Prior period adjustments	-	(45,980)	-	(30,653)	-	(76,633)
Net position, September 30	\$2,977,175	\$3,063,539	\$3,756,048	\$3,760,218	\$ 6,733,223	\$ 6,823,757

The governmental-type activities decreased the City's net position by (\$86,364), resulting from a slight increase in both General Government and Public Services & Operations expenditures in 2019 over 2018.

The business-type activities decreased the City's net position by (\$4,171), excluding prior period adjustments.

**CITY OF GRAND SALINE, TEXAS
MANAGEMENT DISCUSSION AND ANALYSIS (continued)
SEPTEMBER 30, 2019**

Financial Analysis of the City's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds - The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of usable resources. Such information is useful in assessing the City's financing requirements. Specifically, unassigned fund balance may serve as a measure of net resources available for spending at the end of the year.

At September 30, 2019, The City's governmental funds reported total fund balance of \$661,259 which is a 20% increase in comparison with the prior year's total ending fund balance. The components of total fund balance are as follows:

- Nonspendable fund balance of \$900, or 0.1%, of total fund balance consists of prepaid expenditures that are not spendable in form.
- Restricted fund balance of \$15,879, or 2.4%, of total fund balance consists of amounts restricted by external laws or contractual obligations. These are as follows:
 - \$4,304, or 27%, is for court use; and
 - \$11,575, or 73%, is for tourism.
- Assigned fund balance of \$90,676, or 13.71%, of total fund balance consists of the following:
 - \$80,849, or 89.16%, is for public safety;
 - \$9,787, or 10.79%, is for Main Street; and
 - \$40, or 0.04%, is for capital projects
- Unassigned fund balance of \$553,804, or 83.7%, of total fund balance represents residual available fund balance that has not been restricted, committed, or assigned by management, City Council, or outside third parties or entities.

The general fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$553,804. As a measure of the General Fund's liquidity, it may be useful to compare the unassigned fund balance to total fund expenditures. Unassigned fund balance represents 32% of total General Fund expenditures.

General Fund Budgetary Highlights: During the fiscal year, the City did not revise the budget. Generally, budget amendments fall into one of three categories: (1) amendments made to adjust the estimates that are used to prepare the original budget ordinance once exact information is available; (2) amendments made to recognize new funding amounts from external sources, such as Federal and State grants; and (3) increases in appropriations that become necessary to maintain services.

Revenues were more than the budgeted amounts mainly in the areas of sales tax and grants and contributions. Expenditures were more than budgeted in General Government, Public Safety, and Public Services.

Proprietary Funds - The proprietary funds provide the same type of information found in the government-wide statements but in more detail. Unrestricted net position of the Utility Fund at the end of the fiscal year amounted to \$1,738,007, and \$1,779,505 was invested in capital assets, less related debt, and \$238,536 was related to debt service.

CITY OF GRAND SALINE, TEXAS
MANAGEMENT DISCUSSION AND ANALYSIS (continued)
SEPTEMBER 30, 2019

Capital Assets - The City of Grand Saline's investment in capital assets for its governmental and business-type activities, as of September 30, 2019, totals \$6,071,969, (net of accumulated depreciation). This investment in capital assets include buildings, roads and bridges, land, and machinery and equipment.

Major capital asset events during the current fiscal year included the following

- Public works equipment purchases
- Public works street improvements
- Water meter digital system conversion
- Wastewater plant infrastructure improvement planning

Capital Assets
As of September 30, 2019
(net of accumulated depreciation)

	Governmental Activities		Business-type Activities		Totals	
	2019	2018	2019	2018	2019	2018
Land	\$ 35,471	\$ 35,471	\$ 14,179	\$ 14,179	\$ 49,650	\$ 49,650
Buildings	105,729	112,097	6,217	7,527	111,946	119,624
Infrastructure	1,827,118	1,855,829	3,246,767	3,086,139	5,073,885	4,941,968
Machinery & Equipment	523,932	661,235	312,556	229,427	836,488	890,662
Construction in Progress	-	-	-	103,974	-	103,974
Total	\$ 2,492,250	\$ 2,664,632	\$ 3,579,719	\$ 3,441,246	\$ 6,071,969	\$ 6,105,878

More detailed information about the City's capital assets is presented in Note E to the financial statements

Long-term Obligations - As of September 30, 2019, the City had total long-term obligations of \$1,948,438.

Long-Term Obligations
As of September 30, 2019

	Governmental Activities		Business-type Activities		Totals	
	2019	2018	2019	2018	2019	2018
Refunding & Revenue Bonds (backed by tax revenues and net water/sewer revenues)	\$ -	\$ -	\$ 1,530,214	\$ 1,638,127	\$ 1,530,214	\$ 1,638,127
Notes Payable	76,020	149,737	270,000	333,000	346,020	482,737
Compensated Absences	49,250	46,347	22,953	17,292	72,203	63,639
Total	\$ 125,270	\$ 196,084	\$ 1,823,167	\$ 1,988,419	\$ 1,948,438	\$ 2,184,503

The City of Grand Saline's long-term debt decreased by (\$236,065), or (11%), during the current fiscal year. More detailed information about the City's long-term obligations is presented in Note F to these financial statements

**CITY OF GRAND SALINE, TEXAS
MANAGEMENT DISCUSSION AND ANALYSIS (continued)
SEPTEMBER 30, 2019**

Economic Factors and Next Year's Budgets and Rates

The FY 19-20 budget incorporates a property tax rate at \$.92 per \$100 valuation.

Requests for Information

This report is designed to provide a general overview of the City's finances for those with an interest in the city's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of Grand Saline, Finance Department, 132 E. Frank, Grand Saline, Texas 75140.



BASIC FINANCIAL STATEMENTS



**CITY OF GRAND SALINE, TEXAS
STATEMENT OF NET POSITION
SEPTEMBER 30, 2019**

	Primary Government		Total	Component Unit
	Governmental Activities	Business-type Activities		
ASSETS				
Cash and cash equivalents	\$ 459,392	\$ 1,639,287	\$ 2,098,679	\$ 415,772
Receivables (net of allowance for uncollectible)	261,480	147,583	409,063	25,439
Restricted assets:				
Cash and cash equivalents	16,961	347,525	364,487	-
Prepaid expenses	900	6,362	7,262	-
Non-depreciable capital assets				
Land	35,471	14,179	49,650	50,050
Depreciable capital assets (net):				
Buildings	105,729	6,217	111,946	306,491
Infrastructure	1,827,118	3,246,767	5,073,885	-
Machinery & equipment	523,932	312,556	836,488	-
Total Assets	3,230,984	5,720,476	8,951,460	797,751
DEFERRED OUTFLOW OF RESOURCES				
Deferred outflows from pension	191,560	137,600	329,161	-
LIABILITIES				
Accounts payable	41,212	-	41,212	-
Customer deposits	-	74,920	74,920	-
Accrued interest payable	-	7,653	7,653	-
Noncurrent liabilities:				
Due within one year:				
Compensated absences	49,250	22,953	72,203	-
Notes payable	76,020	65,000	141,020	-
Bonds payable	-	112,000	112,000	-
Due in more than one year:				
Net pension liability	100,472	68,276	168,748	-
OPEB liability	46,624	31,083	77,707	-
Notes payable	-	205,000	205,000	-
Bonds payable	-	1,418,214	1,418,214	-
Total Liabilities	313,577	2,005,100	2,318,677	-
DEFERRED INFLOW OF RESOURCES				
Deferred inflows from pension	131,792	96,928	228,720	-
NET POSITION				
Net investment in capital assets	2,416,230	1,779,505	4,195,735	356,541
Restricted for:				
Municipal	4,304	-	4,304	-
Hotel	11,575	-	11,575	-
Debt service	-	238,536	238,536	-
Unrestricted	545,065	1,738,007	2,283,073	441,210
Total Net Position	\$ 2,977,175	\$ 3,756,048	\$ 6,733,223	\$ 797,751

The accompanying notes to the basic financial statements are an integral part of this financial statement.

**CITY OF GRAND SALINE, TEXAS
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

Function/Program Activities	Program Revenues			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary Government				
Governmental activities:				
General government	\$ 489,856	\$ 215,613	\$ 190,217	\$ -
Public safety	904,516	165,698	-	-
Public services and operations	233,147	-	-	-
Parks and recreation	78,505	37,982	-	-
Public works	414,485	-	-	-
Interest on long-term debt	4,981	-	-	-
Total Governmental Activities	<u>2,125,489</u>	<u>419,293</u>	<u>190,217</u>	<u>-</u>
Business-type activities:				
Water and sewer	1,462,603	1,263,396	-	145,140
Solid waste	380,090	383,498	-	-
Total Business-Type Activities	<u>1,842,692</u>	<u>1,646,894</u>	<u>-</u>	<u>145,140</u>
Total Primary Government	<u>3,968,182</u>	<u>2,066,187</u>	<u>190,217</u>	<u>145,140</u>
Component unit				
Economic Development Corporation	167,483	37,500	-	-
Total Component Unit	<u>\$ 167,483</u>	<u>\$ 37,500</u>	<u>\$ -</u>	<u>\$ -</u>

General revenues:
Property taxes
Sales taxes
Franchise taxes
Investment income
Hotel/Motel tax
Miscellaneous revenue
Transfers
Total general revenues and transfers
Change in net position
Net position - beginning
Net position - ending

The accompanying notes to the basic financial statements are an integral part of this financial statement.

**Net (Expense) Revenue
and Changes in Net Position**

Primary Government			
Governmental Activities	Business Activities	Total	Component Unit
\$ (84,026)	\$ -	\$ (84,026)	\$ -
(738,818)	-	(738,818)	-
(233,147)	-	(233,147)	-
(40,522)	-	(40,522)	-
(414,485)	-	(414,485)	-
(4,981)	-	(4,981)	-
<u>(1,515,980)</u>	<u>-</u>	<u>(1,515,980)</u>	<u>-</u>
-	(54,067)	(54,067)	-
-	3,409	3,409	-
<u>-</u>	<u>(50,658)</u>	<u>(50,658)</u>	<u>-</u>
<u>(1,515,980)</u>	<u>(50,658)</u>	<u>(1,566,638)</u>	<u>-</u>
-	-	-	(129,983)
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (129,983)</u>
\$ 503,843	\$ 303,177	\$ 807,020	\$ -
500,108	-	500,108	164,525
118,695	-	118,695	-
3,573	21,119	24,692	1,156
2,184	-	2,184	-
23,404	-	23,404	24,319
277,809	(277,809)	-	-
<u>1,429,616</u>	<u>46,487</u>	<u>1,476,103</u>	<u>190,000</u>
(86,364)	(4,171)	(90,535)	60,017
3,063,538	3,760,219	6,823,758	737,734
<u>\$ 2,977,175</u>	<u>\$ 3,756,048</u>	<u>\$ 6,733,223</u>	<u>\$ 797,751</u>

The accompanying notes to the basic financial statements are an integral part of this financial statement.

**CITY OF GRAND SALINE, TEXAS
BALANCE SHEET - GOVERNMENTAL FUNDS
SEPTEMBER 30, 2019**

	General Fund	Other Governmental Funds	Total
ASSETS			
Cash and cash equivalents	\$ 366,967	\$ 92,425	\$ 459,392
Receivables (net of allowance for uncollectible)	261,480	-	261,480
Cash and cash equivalents-restricted	-	16,961	16,961
Prepaid items	900	-	900
Total Assets	<u>629,347</u>	<u>109,386</u>	<u>738,733</u>
LIABILITIES			
Accounts payable	38,379	2,832	41,211
Total Liabilities	<u>38,379</u>	<u>2,832</u>	<u>41,211</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenues-property taxes	36,264	-	36,264
Total Deferred Inflows of Resources	<u>36,264</u>	<u>-</u>	<u>36,264</u>
FUND BALANCES			
Nonspendable - prepaid items	900	-	900
Restricted for:			
Municipal court	-	4,304	4,304
Hotel	-	11,575	11,575
Assigned:			
Police	-	1,042	1,042
Main street	-	9,787	9,787
Capital improvements	-	40	40
Fire	-	68,132	68,132
EMS	-	11,675	11,675
Unassigned	553,804	-	553,804
Total Fund Balances	<u>554,704</u>	<u>106,555</u>	<u>661,259</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 629,347</u>	<u>\$ 109,387</u>	<u>\$ 738,734</u>

The accompanying notes to the basic financial statements are an integral part of this financial statement.

**CITY OF GRAND SALINE, TEXAS
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION
SEPTEMBER 30, 2019**

Total fund balances - governmental funds balance sheet	\$ 661,259
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	4,622,497
Accumulated depreciation is not included in the governmental fund financial statements.	(2,130,248)
Deferred inflow/outflow of resources for pension are not reported in the fund financial statements.	59,768
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.	(76,020)
Net pension and OPEB liability included in total liabilities is not available to pay current expenditures and, therefore, is not reported in the fund financial statements.	(147,096)
Accrued liabilities for compensated absences are not reflected in the fund financial statements	(49,250)
Revenues earned but not available at year-end are not recognized as revenue in the fund financial statements.	36,264
Net position of governmental activities - statement of net position	<u><u>\$ 2,977,175</u></u>

The accompanying notes to the basic financial statements are an integral part of this financial statement.

**CITY OF GRAND SALINE, TEXAS
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCES - GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

	General Fund	Other Governmental Funds	Total Governmental Funds
REVENUE			
Property taxes, including P&I	\$ 504,396	\$ -	\$ 504,396
Hotel/Motel taxes	-	2,184	2,184
Franchise fees	118,695	-	118,695
Fines and forfeitures	106,089	3,730	109,819
Sales tax collected	500,108	-	500,108
Licenses and permits	100,648	-	100,648
Charge for services	84,534	42,333	126,867
Donations	15,899	-	15,899
Miscellaneous	23,404	-	23,404
Total Revenues	<u>1,453,773</u>	<u>48,247</u>	<u>1,502,020</u>
EXPENDITURES			
Current operating:			
General government	331,238	2,142	333,380
Public safety	690,640	165,023	855,663
Public works	177,622	-	177,622
Public services and operations	190,778	2,810	193,588
Parks and recreation	78,505	-	78,505
Library	24,603	-	24,603
Main street	68,239	16,046	84,286
Debt service:			
Principal paid	73,717	-	73,717
Interest and fiscal agent fees	4,981	-	4,981
Capital outlay:			
General government	-	-	-
Public safety	-	-	-
Public works	85,668	-	85,668
Parks and recreation	12,000	-	12,000
Total Expenditures	<u>1,737,990</u>	<u>186,021</u>	<u>1,924,011</u>
Excess (deficiency) of revenues over (under) expenditures	(284,217)	(137,774)	(421,991)
Other Revenues and Financing Sources (uses)			
Investment income	2,397	1,176	3,573
Intergovernmental	104,500	151,777	256,277
Transfers	277,809	-	277,809
Total Other Financing Sources (uses)	<u>384,705</u>	<u>152,953</u>	<u>537,659</u>
Net Change in Fund Balances	100,488	15,179	115,667
Fund Balances/Equity, October 1	454,216	91,376	545,592
Fund Balances/Equity, September 30	<u>\$ 554,704</u>	<u>\$ 106,555</u>	<u>\$ 661,259</u>

The accompanying notes to the basic financial statements are an integral part of this financial statement.

**CITY OF GRAND SALINE, TEXAS
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

Net change in fund balances - total governmental funds	\$ 115,667
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets are recognized as revenue then allocated over their estimated useful lives and reported as depreciation expense.	97,668
Depreciation expense on capital assets is reported in the government-wide statement of activities and changes in net position but they do not require the use of current financial resources. Therefore, depreciation expense is not reported as expenditures in the governmental funds.	(270,050)
Current year changes in deferred income are recognized within government-wide financial statements, but the changes are not reported within the fund financial statements.	(555)
Current year long-term debt principal payments on contractual obligations and bonds payable are expenditures in the fund financial statements, but are shown as reductions in long-term debt in the government-wide financial statements.	73,718
Current year changes in the long term liability for compensated absences do not require the use of current financial resources; therefore, they are not reported as expenditures in governmental funds.	(2,894)
Changes in net pension liability are not shown in the fund financial statements.	(99,918)
Change in net position of governmental activities - statement of activities	<u><u>\$ (86,364)</u></u>

The accompanying notes to the basic financial statements are an integral part of this financial statement.

**CITY OF GRAND SALINE, TEXAS
GENERAL FUND - STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - BUDGET (MODIFIED ACCRUAL BASIS) AND ACTUAL
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
REVENUE				
Property taxes, including P&I	\$ 499,762	\$ 499,762	\$ 504,396	\$ 4,634
Franchise fees	119,000	119,000	118,695	(305)
Fines and forfeitures	83,000	83,000	106,089	23,089
Sales tax collected	430,839	430,839	500,108	69,269
Licenses and permits	100,850	100,850	100,648	(202)
Donations	5,047	5,047	15,899	10,852
Intergovernmental	100,453	100,453	104,500	4,047
Charge for services	59,060	59,060	84,534	25,474
Miscellaneous	10,000	10,000	23,404	13,404
Total Revenues	<u>1,408,011</u>	<u>1,408,011</u>	<u>1,558,272</u>	<u>150,262</u>
EXPENDITURES				
General Government:				
Administration & public information	285,712	285,712	331,238	(45,526)
Principal & interest payments	-	-	78,698	(78,698)
Total General Government	<u>285,712</u>	<u>285,712</u>	<u>409,936</u>	<u>(124,224)</u>
Public Safety				
Police	554,208	554,208	623,005	(68,797)
Fire	41,923	41,923	67,635	(25,712)
Total Public Safety	<u>596,131</u>	<u>596,131</u>	<u>690,640</u>	<u>(94,509)</u>
Public Works				
Streets	349,774	349,774	177,622	172,152
Capital expenditures	-	-	85,668	(85,668)
Total Public Works	<u>349,774</u>	<u>349,774</u>	<u>263,290</u>	<u>86,484</u>
Public Services and Operations	<u>170,644</u>	<u>170,644</u>	<u>190,778</u>	<u>(20,134)</u>
Library	<u>52,999</u>	<u>52,999</u>	<u>24,603</u>	<u>28,397</u>
Parks and Recreation				
Parks and recreation	76,714	76,714	78,505	(1,791)
Capital expenditures	-	-	12,000	(12,000)
Total Parks and Recreation	<u>76,714</u>	<u>76,714</u>	<u>90,505</u>	<u>(13,791)</u>
Main Street	<u>71,853</u>	<u>71,853</u>	<u>68,239</u>	<u>3,614</u>
Total Expenditures	<u>1,603,828</u>	<u>1,603,828</u>	<u>1,737,990</u>	<u>(134,162)</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(195,817)</u>	<u>(195,817)</u>	<u>(179,718)</u>	<u>16,100</u>
Other Revenues and Financing Sources (uses)				
Investment income	1,500	1,500	2,397	897
Transfers	199,111	199,111	277,809	78,698
Total Other Financing Sources (uses)	<u>200,611</u>	<u>200,611</u>	<u>280,205</u>	<u>79,594</u>
Net Change in Fund Balances	<u>4,794</u>	<u>4,794</u>	<u>100,488</u>	<u>95,694</u>
Fund Balances/Equity, October 1	<u>454,216</u>	<u>454,216</u>	<u>454,216</u>	
Fund Balances/Equity, September 30	<u>\$ 459,010</u>	<u>\$ 459,010</u>	<u>\$ 554,704</u>	

The accompanying notes to the basic financial statements are an integral part of this financial statement.

**CITY OF GRAND SALINE, TEXAS
STATEMENT OF FUND NET POSITION
PROPRIETARY FUNDS
SEPTEMBER 30, 2019**

	Water & Sewer	Solid Waste	Total
ASSETS			
Current assets:			
Cash and cash equivalents	\$ 1,370,347	\$ 268,940	\$ 1,639,287
Receivables (net of allowance for uncollectibles)	138,054	9,518	147,572
Prepaid assets	6,375	-	6,375
Total current assets	<u>1,514,777</u>	<u>278,457</u>	<u>1,793,234</u>
Noncurrent assets:			
Cash and cash equivalents-restricted	\$ 347,525	\$ -	\$ 347,525
Capital assets:			
Land & improvements	14,179	-	14,179
Buildings	23,671	-	23,671
Infrastructure	7,869,512	-	7,869,512
Machinery & equipment	1,058,466	-	1,058,466
Construction in progress	-	-	-
Accumulated depreciation	<u>(5,386,112)</u>	<u>-</u>	<u>(5,386,112)</u>
Total capital assets (net of accumulated depreciation)	<u>3,579,716</u>	<u>-</u>	<u>3,579,716</u>
Total noncurrent assets	<u>3,927,242</u>	<u>-</u>	<u>3,927,242</u>
Total Assets	<u>5,442,019</u>	<u>278,457</u>	<u>5,720,476</u>
DEFERRED OUTFLOW OF RESOURCES			
Deferred outflows from pension	<u>137,600</u>	<u>-</u>	<u>137,600</u>
LIABILITIES			
Current liabilities:			
Accounts payable	-	-	-
Other liabilities	-	-	-
Payable from restricted assets:			
Customer deposits	74,920	-	74,920
Accrued interest payable	7,653	-	7,653
Notes payable - current	65,000	-	65,000
Bonds payable - current	112,000	-	112,000
Total current liabilities	<u>259,573</u>	<u>-</u>	<u>259,573</u>
Noncurrent liabilities:			
Compensated absences	22,953	-	22,953
Net pension liability	68,276	-	68,276
Net OPEB liability	31,083	-	31,083
Notes payable	205,000	-	205,000
Bonds payable	1,418,214	-	1,418,214
Total noncurrent liabilities	<u>1,745,527</u>	<u>-</u>	<u>1,745,527</u>
Total Liabilities	<u>2,005,100</u>	<u>-</u>	<u>2,005,100</u>
DEFERRED INFLOW OF RESOURCES			
Deferred inflows from pension	<u>96,928</u>	<u>-</u>	<u>96,928</u>
NET POSITION			
Net investment in capital assets	1,779,502	-	1,779,502
Restricted for:			
Debt service	238,536	-	238,536
Unrestricted	1,459,553	278,457	1,738,010
Total Net Position	<u>\$ 3,477,591</u>	<u>\$ 278,457</u>	<u>\$ 3,756,048</u>

The accompanying notes to the basic financial statements are an integral part of this financial statement.

**CITY OF GRAND SALINE, TEXAS
STATEMENT OF REVENUES, EXPENSES AND CHANGES
IN FUND NET POSITION - PROPRIETARY FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

	<u>Water & Sewer</u>	<u>Solid Waste</u>	<u>Totals</u>
OPERATING REVENUES:			
Property taxes, including P&I	\$ 303,177	\$ -	\$ 303,177
Charges for sales and services:			
Service charges	1,263,396	383,498	1,646,894
Grant Revenue	145,140	-	145,140
Total Operating Revenues	<u>1,711,713</u>	<u>383,498</u>	<u>2,095,211</u>
OPERATING EXPENSES			
Personnel services	592,963	-	592,963
Supplies and materials	41,879	-	41,879
Maintenance and repair	111,507	-	111,507
Contractual services	406,328	380,092	786,420
Depreciation	232,527	-	232,527
Total Operating Expenses	<u>1,385,204</u>	<u>380,092</u>	<u>1,765,296</u>
Operating Income (Loss)	<u>326,509</u>	<u>3,407</u>	<u>329,916</u>
NON-OPERATING REVENUES (EXPENSES)			
Intergovernmental	-	-	-
Investment income	19,745	1,376	21,121
Interest expense	(77,398)	-	(77,398)
Bond issuance costs	-	-	-
Total Non-Operating Revenues (Expenses)	<u>(57,653)</u>	<u>1,376</u>	<u>(56,278)</u>
Transfers	<u>(277,809)</u>	<u>-</u>	<u>(277,809)</u>
Change in Net Position	(8,953)	4,782	(4,171)
Net Position - beginning	3,486,544	273,675	3,760,219
Prior Period Adjustment	-	-	-
Net Position - ending	<u>\$ 3,477,591</u>	<u>\$ 278,457</u>	<u>\$ 3,756,048</u>

The accompanying notes to the basic financial statements are an integral part of this financial statement.

**CITY OF GRAND SALINE, TEXAS
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

	<u>Water and Sewer</u>	<u>Solid Waste</u>	<u>Total</u>
CASH FLOWS FROM OPERATING ACTIVITIES			
Cash received from customers	\$ 1,269,106	\$ 380,580	\$ 1,649,686
Cash received from other sources	448,317	-	448,317
Cash paid to employees and suppliers	(1,085,516)	(380,103)	(1,465,619)
Net Cash Provided by Operating Activities	<u>631,908</u>	<u>477</u>	<u>632,385</u>
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES			
Interest expense	(77,398)	-	(77,398)
Principal payments	(168,000)	-	(168,000)
Premiums on debt	(2,913)	-	(2,913)
Transfers from primary government	(277,809)	-	(277,809)
Net Cash Provided by Non-Capital Financing Activities	<u>(526,120)</u>	<u>-</u>	<u>(526,120)</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Acquisition or construction of capital assets	(370,999)	-	(370,999)
Net Cash Used for Capital & Related Financing Activities	<u>(370,999)</u>	<u>-</u>	<u>(370,999)</u>
CASH FLOWS FROM INVESTING ACTIVITIES			
Interest income	19,745	1,376	21,121
Net Cash Provided by Investing Activities	<u>19,745</u>	<u>1,376</u>	<u>21,121</u>
Net Increase (Decrease) in Cash and Cash Equivalents	(245,466)	1,853	(243,613)
Cash and Cash Equivalents at Beginning of Year	1,963,339	267,087	2,230,426
Cash and Cash Equivalents at End of Year	<u>\$ 1,717,873</u>	<u>\$ 268,940</u>	<u>\$ 1,986,813</u>
Reconciliation of Operating Income to Net Cash Provided by Operation Activities:			
Operating income (loss)	\$ 326,509	\$ 3,407	\$ 329,916
Adjustment to reconcile operating income to net cash provided by operating activities			
Depreciation	232,527	-	232,527
Change in assets and liabilities			
Decrease (increase) in receivables	(3,627)	(2,919)	(6,546)
Increase (decrease) in accounts payable	-	-	-
Increase (Decrease) in compensated absences	5,661	-	5,661
Increase (Decrease) in customer deposits	2,964	-	2,964
Increase (decrease) in other liabilities	-	(11)	(11)
Increase (decrease) in pension liability	67,874	-	67,874
Total Adjustments	<u>305,399</u>	<u>(2,930)</u>	<u>302,469</u>
Net Cash Provided (Used) by Operating Activities	<u>\$ 631,908</u>	<u>\$ 477</u>	<u>\$ 632,385</u>

The accompanying notes to the basic financial statements are an integral part of this financial statement.

**CITY OF GRAND SALINE, TEXAS
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Grand Saline, Texas ("City") was incorporated in July, 1900. The City operates under a Mayor-Council form of government and provides general administrative services and owns and operates the sewer infrastructure.

The accounting and reporting policies of the City relating to the funds included in the accompanying basic financial statements conform to accounting principles generally accepted in the United States of America ("GAAP"), applicable to state and local governments. Generally accepted accounting principles for local governments include those principles prescribed by the Governmental Accounting Standards Board ("GASB") and the American Institute of Certified Public Accountants in the publication entitled *State and Local Governments-Audit and Accounting Guide*. The more significant policies of the City are described below:

1. Reporting Entity

The City is a municipal corporation governed by an elected mayor and a five-member council and has the authority to make decisions, appoint administrators and managers, and significantly influence operations. It also has the primary accountability for fiscal matters. Therefore, the City is a financial reporting entity as defined by GASB in its Statement No. 14, "The Financial Reporting Entity", as amended by GASB No. 39 "Determining Whether Certain Organizations are Component Units". Under GASB 14, component units are organizations for which the City is financially accountable and all other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Financial accountability exists if the City appoints a voting majority of an organization's governing board and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the City. The City may be financially accountable for governmental organizations with a separately elected governing board, a governing board appointed by another government, or a jointly appointed board that is dependent on the City. The financial statements of the component units may be discretely presented in a separate column from the primary government or blended with the financial statements of the primary government. GASB Statement No. 39 added clarification to GASB 14 by including as component units entities which meet all three of the following requirements:

1. The economic resources received or held by the separate organization are entirely for the direct benefit of the primary government, its component units, or its constituents.
2. The primary government, or its component units, is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization.
3. The economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to the primary government.

Based upon the application of these tests, the City of Grand Saline has one component unit.

Discretely presented component unit. The Grand Saline Economic Development Corporation ("EDC") is a discretely presented component unit of the City. The funding for the EDC occurs by the City transferring 1/4 of sales tax revenues collected by the City to the EDC. Adding the EDC to the resources currently available increased the current ability to assist in economic development within the community.

In addition, GASB Statement No. 61 states that an organization that does not meet the financial accountability criteria should be considered a component unit, if management's professional judgment determines it to be necessary and misleading if omitted. This evaluation includes consideration of whether a financial benefit or burden exists in the relationship between the entities. Management has not identified any additional organizations that fit this criteria.

The basic financial statements are prepared in conformity with GASB Statement No. 34 which requires the government-wide financial statements to be prepared using the accrual basis of accounting and the economic resources measurement focus. Government-wide financial statements do not provide information by fund, but distinguish between the City's governmental activities and business-type activities on the statement of net position and statement of activities. Significantly, the City's statement of net position includes both noncurrent assets and noncurrent liabilities of the City. In addition, the government-wide statement of activities reflects depreciation expense on the City's capital assets, including infrastructure.

In addition to the government-wide financial statements, the City has prepared fund financial statements, which use the modified accrual basis of accounting and the current financial resources measurement focus for the governmental funds. The accrual basis of accounting is utilized by the proprietary fund. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

**CITY OF GRAND SALINE, TEXAS
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES(continued)

2. Basis of Presentation

The City also presents Management's Discussion and Analysis which includes an analytical overview of the City's financial activities. In addition, a budgetary comparison statement is presented that compares the originally adopted and final amended General Fund budget with actual results for the current fiscal year.

The City's basic financial statements include the accounts of all City operations. In evaluating how to define the City for financial reporting purposes, management has considered all entities for which the City is considered to be financially accountable. As required by GAAP, these financial statements present the City and its component unit, entities for which the City is considered to be financially accountable. The discretely presented component unit has been reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the City.

The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements. The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the primary government. Governmental activities, which normally are supported by taxes and inter-governmental revenues, are reported separately from business-type activities, which rely on fees and charges for support. Additionally, the primary government is reported separately from the legally separate component unit for which the primary government is financially accountable.

The government-wide statement of activities demonstrates the degree to which the direct expenses of a functional category (Police, Public Works, etc.) or program are offset by program revenues. Direct expenses are those that are clearly identifiable with specific functions or programs. Program revenues include: a) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or program, b) grants and contributions that are restricted to meeting the operational requirements of a particular function or program, or c) grants and contributions that are restricted to meeting the capital requirements of a particular function or program. Taxes and other items not properly included among program revenues are reported instead as general revenues. Internally dedicated resources are also reported as general revenues rather than as program revenues.

The net cost (by function or business-type activity) is normally covered by general revenue (property and sales taxes, franchise taxes, and interest income).

Separate fund financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual proprietary funds are reported in separate columns within the fund financial statements. The major governmental fund is the general fund. GASB 34 sets forth minimum criteria (percentage of assets, liabilities, revenues or expenditures/expenses of either fund category for the governmental and proprietary combined) for the determination of major funds. The non-major funds are combined in a column in the fund financial statements. The non-major funds are detailed in the combining section of the statements.

The government-wide focus is more on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. The focus of the fund financial statements is on the major individual funds of the governmental and proprietary categories. Each presentation provides valuable information that can be analyzed and compared to enhance the usefulness of the information.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary funds' principal ongoing operations. The principal operating revenues of the water, wastewater, and solid waste funds are charges to customers for sales and services. The water and wastewater fund also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for proprietary funds include the cost of sales and service, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting the definition are reported as non-operating revenues and expenses.

3. Measurement Focus, Basis of Accounting

Measurement focus refers to what is being measured; basis of accounting refers to when revenues and expenditures are recognized in the accounts and are reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

**CITY OF GRAND SALINE, TEXAS
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

3. Measurement Focus, Basis of Accounting (Continued)

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund level financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments are recorded only when payment is due and payable shortly after year end as required by GASB Interpretation No. 6.

Ad valorem taxes, franchise, and sales tax revenues recorded in the General Fund and Proprietary Fund are recognized under the susceptible to accrual concept. Licenses and permits, charges for services, fines and forfeitures, contributions, and miscellaneous revenues are recorded as revenues when received in cash, as the resulting receivable is not measurable and available. In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. Intergovernmental revenues are recognized when all eligibility requirements have been met.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted first, then unrestricted resources as they are needed.

Governmental funds are those through which most governmental functions of the City are financed. The acquisition, use and balances of the City's expendable financial resources, and the related liabilities (except those accounted for in proprietary funds), are accounted for through governmental funds. The measurement focus is based upon changes in financial position, rather than upon net income determination. The following is a description of the major Governmental Fund of the City:

The **General Fund** is the operating fund of the City. This fund is used to account for all financial resources not accounted for in other funds. All general tax revenues and other receipts that are not restricted by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures, fixed charges, and capital improvement costs that are not paid through other funds are paid from the General Fund.

Proprietary Funds are accounted for using an economic resources measurement focus. The accounting objectives are a determination of net income, financial position, and changes in cash flows. All assets and liabilities associated with a proprietary fund's activities are included on its statement of net position.

The proprietary funds are financed and operated in a manner similar to private business enterprises. The costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis are financed or recovered primarily through user charges. Periodic determination of revenues earned, expenses incurred, or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes. The City has two major proprietary funds:

The **Water and Sewer Fund** is used to account for the operations of the water and wastewater system. Activities of the fund include administration, operation and maintenance of the water and sewer system, and billing and collection activities. This fund also accounts for the accumulation of resources for, and the payment of, long-term debt principal and interest for bonds and contractual obligations when due throughout the year. All costs are financed through charges made to utility customers with rates reviewed regularly and adjusted if necessary to ensure financial integrity of the fund.

The **Solid Waste Fund** is used to account for the operations of solid waste activities. This includes monitoring the contractual services for solid waste collection as well as billing and collection activities.

**CITY OF GRAND SALINE, TEXAS
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

4. Financial Statement Amounts

a. Cash and Cash Equivalents

Cash for all funds, excluding the City's payroll account, certain special revenue accounts, and law enforcement bank accounts, are pooled into a common interest-bearing bank account in order to create efficiencies and maximize investment opportunities. Each fund whose funds are deposited within the pooled cash has equity therein, and interest earned on these funds is allocated based upon relative equity at each month end.

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

The City may invest in certificates of deposit, authorized investment pools and funds, U.S. Government Securities, commercial paper, and repurchase agreements.

b. Receivable and Payable Balances

Trade and property tax receivables are shown net of an allowance for uncollectible.

The City believes that sufficient detail of receivable and payable balances is provided within the financial statements to avoid obscuring of significant components by aggregation.

c. Prepaid Items

Prepaid balances are for payments made by the City for which benefits extend beyond the current fiscal period, and the reserve for prepaid items has been recognized to signify that a portion of fund balance is not available for other subsequent expenditures. Prepaid items are recorded using the consumption method.

d. Interfund Receivables and Payables

Short-term advances between funds are accounted for in the appropriate interfund receivable and payable accounts. The City did not have any interfund balances at the end of the current fiscal period.

Legally authorized transfers are treated as transfers and are included in the results of operations of both governmental and proprietary funds.

e. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. Restricted assets in the proprietary funds represent cash and cash equivalents and investments set aside for repayments of deposits to utility customers and various bond covenants.

f. Capital Assets

Capital assets, which include land, buildings, equipment, and improvements, purchased or acquired, are reported in the applicable governmental or business-like activities columns in the government-wide financial statements and proprietary fund types. The City defines capital assets as assets with an initial individual cost of more than \$2,500 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if historical cost, is not available. Contributed assets are recorded at fair market value as of the date donated. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Net interest incurred during the construction phase of capital assets of business-like activities is included as part of the capitalized value of the assets constructed. The City did not capitalize any interest during the current fiscal year.

**CITY OF GRAND SALINE, TEXAS
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 FOR THE YEAR ENDED SEPTEMBER 30, 2019**

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

4. Financial Statement Amounts (continued)

Management elected not to retroactively report infrastructure assets within the scope of GASB 34.

Capital assets are being depreciated using the straight-line method over the following estimated useful lives:

<u>Asset Class</u>	<u>Years</u>
Infrastructure	30 - 40
Buildings	30 - 40
Building Improvements	10
Machinery and Vehicles	7 - 20

g. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. The separate financial statement element, *deferred outflows of resource*s, represent a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expenses/expenditures) until then. The City only has one item that qualifies for reporting in this category. The City's pension plan contributions made from the measurement date of the pension plan to the current fiscal year end are deferred and will be recognized in the subsequent fiscal year end. Also, the difference between projected and actual investment earnings are amortized as a component of the pension expense over a five-year period beginning with the period in which the difference occurred.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has two items that qualifies for reporting in this category. Accordingly, the item, *unavailable revenue*, is reported in the governmental funds balance sheet. Deferred revenue from property taxes are shown as deferred inflow of resource. The amount is deferred and recognized as inflows of resources in the period that the amounts become available. As a component of implementing GASB Statement No. 68, a deferred inflow is also recorded in the government-wide statement of net position and fund level financials for the proprietary statement of net position for the difference in projected and actual experience in the actuarial measurement of the total pension liability not recognized in the current year. The amount is deferred and amortized over a period of years determined by the plan actuary. The differences are amortized over the average remaining service life of all participants in the respective pension plan and recorded as a component of pension expense beginning with the period in which they are incurred.

h. Property Taxes

Property tax is levied each October 1 on the assessed value listed as of the prior January 1 for all real and personal property located in the City. Assessed value represents the appraisal value less applicable exemptions authorized by the City Council. The Appraisal Board of Review establishes appraised value at 100% estimated market value. A tax lien attaches to the property on January 1 of each year, to secure the payment of all taxes, penalties and interest ultimately imposed for the year on that property, whether or not the taxes are imposed in the year the lien attaches.

Taxes are due October 1 (immediately following the levy date) and are delinquent after the following January 31st. Revenues are recognized as the related ad valorem taxes are collected. Additional delinquent property taxes estimated to be collectible within 60 days following the close of the fiscal year have been recognized as a revenue at fund level.

In Texas, county-wide central appraisal districts are required under the Property Tax Code to assess all property within the appraisal district on the basis of 100% of its market value and are prohibited from applying any assessment ratios. The value of property within the appraisal district must be reviewed every five years, however, the City may, at its own expense, require annual reviews of appraisal values. The City may challenge appraised values established by the appraisal district through various appeals, and, if necessary, take legal action. Under this legislation, the City continues to set tax rates on City property. However, if the effective tax rate, including tax rates for bonds and other contractual obligations, adjusted for new improvements, exceeds the rate for the previous year by more than 8%, qualified voters of the City may petition for an election to determine whether to limit the tax rate to no more than 8% above the tax rate of the previous year.

i. Compensated absences

It is the City's policy to permit employees to accumulate earned but unused vacation, overtime not paid (comp time), and sick pay benefits. There is no liability for unpaid accumulated sick leave since the City's policy states that upon separation an employee will not be paid for accumulated sick leave. All vacation and comp time is accrued at the close of the fiscal year end in the government-wide and proprietary fund financial statements.

**CITY OF GRAND SALINE, TEXAS
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

4. Financial Statement Amounts (continued)

j. Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Management compared this method to the effective interest method and found the difference to be immaterial. Bonds payable are reported net of applicable bond premium or discount. Bond issuance costs are expensed in the year they are incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

k. Pension Plan

In government-wide financial statements, retirement plans (pension) are required to be recognized and disclosed using the accrual basis of accounting regardless of the amounts recognized as pension expenditures on the governmental fund statements, which use the modified accrual basis of accounting.

In general, the City recognized a net pension liability, which represents the City's proportionate share of the excess of the fiduciary net position over the total pension liability reflected in the actuarial report provided by the Texas Municipal Retirement System ("TMRS"). The net pension liability is measured as of December 31, 2018. Changes in the net pension liability are recorded as pension expense or as deferred inflows of resources or deferred outflows of resources depending on the nature of the change. The changes in net pension liability (asset) that are recorded as deferred inflow of resources or deferred outflows of resources (that arise from changes in actuarial assumptions or other inputs and differences between expected or actual experience) will be amortized over the weighted average remaining service life of all participants and are recorded as a component of pension expense beginning with the period in which they are incurred.

For purposes of measuring the net pension liability and deferred inflows/outflows of resources relating to pension expense, information about the fiduciary net position have been determined on the same basis as they are reported by TMRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Projected earnings on pension investments are recognized as components of pension expense. The difference between projected and actual investment earnings are reported as deferred inflows of resources or deferred outflow of resources and will be amortized as a component of pension expense on a closed basis over a five-year period beginning with the period in which the difference occurred. Each subsequent year will incorporate an additional closed five-year period of recognition.

l. Net Position Flow Assumption

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted-net position and unrestricted-net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted-net position to have been depleted before unrestricted-net position is applied.

m. Federal and State Grants

Grants and shared revenues are generally accounted for within the fund financed. Federal grants are reported in the General Fund.

n. Fund Equity

In the fund financial statements, governmental funds report fund balances as nonspendable, restricted, committed, assigned or unassigned based primarily on the extent to which the City is bound to honor constraints on how specific amounts can be spent.

**CITY OF GRAND SALINE, TEXAS
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

4. Financial Statement Amounts (continued)

- *Nonspendable fund balance* - amounts that cannot be spent because they are either (a) not spendable in form or (b) legally or contractually required to be maintained intact.
- *Restricted fund balance* - amounts with constraints placed on their use that are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; (b) imposed by law through constitutional provisions or enabling legislation.
- *Committed fund balance* - amounts that can only be used for specific purposes determined by ordinance by the City Council and that remain binding unless removed in the same manner. The underlying action that imposed the limitation needs to occur no later than the close of the reporting period.
- *Assigned fund balance* - amounts that are constrained by the City's *intent* to be used for specific purposes. The intent can be established by the City Council or by the City Administrator.
- *Unassigned fund balance* - the residual classification for the City General Fund that includes amounts not contained in the other classifications.

The City Council establishes, modifies or rescinds fund balance commitments and assignments by passage of an ordinance or resolution. This is done through adoption of the budget and subsequent budget amendments that occur throughout the year. Committed funds will be used first followed by assigned funds.

The City has adopted a policy to achieve and maintain an unassigned General Fund balance equal to 16.67% of budgeted expenditures. The City considers a balance of less than 8.34% to be a cause for concern, barring unusual or deliberate circumstances. In the event that the unassigned General Fund balance is less than the policy anticipates, the City shall plan to adjust budget resources in the subsequent fiscal years to restore the balance. Currently, the City is in compliance with this policy.

o. Fund Balance Flow Assumption

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned or unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted fund balances to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first followed by assigned fund balance. Unassigned fund balance is applied last.

p. Comparative Data/Reclassification

Comparative total data for the current year to budget have been presented in the supplementary section of the financial statement in order to provide an understanding of budget to actual. Also, certain amounts presented in the prior year data may have been reclassified in order to be consistent with the current year's presentation.

q. Interfund Activity

Interfund activity results from loans, services provided, reimbursements or transfers between funds. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures or expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund, and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers in and transfers out are netted and presented as a single "Transfers" line on the government-wide statement of activities. Similarly, interfund receivables and payables are netted and presented as a single "Internal Balances" line of the government-wide statement of net position.

r. Use of Estimates

The preparation of financial statements in conformity with GAAP requires the use of management's estimates.

**CITY OF GRAND SALINE, TEXAS
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 FOR THE YEAR ENDED SEPTEMBER 30, 2019**

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

4. Financial Statement Amounts (continued)

s. Program Revenues

Certain revenues such as charges for services are included in program revenues.

t. Program Expenses

Certain indirect costs such as administrative costs are included in the program expense reported for individual functional activities.

B. COMPLIANCE AND ACCOUNTABILITY

1. Finance-Related Legal and Contractual Provisions

In accordance with GASB Statement No. 38, "Certain Financial Statement Note Disclosures," violations of finance-related legal and contractual provisions, if any, are reported below, along with actions taken to address such violations:

<u>Violation</u>	<u>Action Taken</u>
None reported	N/A

2. Deficit Fund Balance or Fund Net Position of Individual Funds

Following are funds having deficit fund balances or fund net position at year end, if any, along with remarks which address such deficits:

<u>Fund Name</u>	<u>Deficit Amount</u>
None reported	N/A

3. Budgets and Budgetary Accounting

Annual budgets are adopted on a modified accrual basis. Annual appropriated budgets are legally adopted for the General Fund. All annual appropriations lapse at fiscal year end.

The City follows these procedures in establishing the budgetary data reflected in the financial statements.

Prior to September 1, the City Administrator prepares a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them. Public hearings are conducted to obtain taxpayer comments.

The budget is legally enacted by the City Council through passage of an ordinance prior to the beginning of the fiscal year to which it applies, which can be amended by the Council. Formal budgetary integration, using the modified accrual basis, is employed as a management control device during the year for the General Fund.

The level of control (the level at which expenditures may not exceed the budget) is the fund level. The City Administrator is authorized to approve a transfer of budgeted amounts within departments; however, any revisions that alter the total of any fund must be approved by the City Council.

C. DEPOSITS AND INVESTMENTS

The City's funds are required to be deposited and invested under the terms of a depository contract. The depository bank deposits for safekeeping and trust with the City's agent bank approved pledged securities in an amount sufficient to protect the City's funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository banks' dollar amount of the Federal Deposit Insurance Corporation ("FDIC") coverage.

**CITY OF GRAND SALINE, TEXAS
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 FOR THE YEAR ENDED SEPTEMBER 30, 2019**

C. DEPOSITS AND INVESTMENTS (continued)

Cash Deposits

At September 30, 2019, the carrying amount of the City's deposits (cash, certificates of deposit, and interest-bearing savings accounts including temporary investments) was \$2,463,166 and the bank balance was \$2,881,143. The City's cash deposits, at September 30, 2019 and during the year ended September 30, 2019, were entirely covered by FDIC or by pledged collateral or insurance held by the City's agent bank in the City's name.

Statement of Net Position:

Primary Government	
Cash and Cash Equivalents	\$ 2,098,679
Restricted Assets-Cash and Cash Equivalents	364,487
Total Cash and Cash Equivalents	<u>\$ 2,463,166</u>

Governmental-Restricted Cash

Technology Fund	\$ 911
Street Improvement	40
Security Fund	3,393
Drug Seizure	1,042
Hotel Fund	11,575
Total	<u>\$ 16,961</u>

Business-type - Restricted Cash

Debt Service Fund	\$ 238,537
Grant Funds	19,243
Customer Deposits	89,745
Total	<u>\$ 347,525</u>

The Public Funds Investment Act ("Act") requires an annual audit of investment practices. Audit procedures in this area conducted as a part of the audit of the general purpose financial statements, disclosed that in the areas of investment practices, management reports an establishment of appropriate policies, the City adhered to the requirements of the Act. Additionally, investment practices of the City were in accordance with local policies.

Investment Accounting Policy

The City's general policy is to report money market investments and short-term participating interest-earning investment contracts at amortized cost and to report nonparticipating interest-earning investment contracts using a cost-based measure. However, if the fair value of an investment is significantly affected by the impairment of the credit standing of the issuer or by other factors, it is reported at fair value. All other investments are reported at market value unless a legal contract exists which guarantees a higher value. The term "short-term" refers to investments which have a remaining term of one year or less at time of purchase. The term "non-participating" means that the investments' value does not vary with market interest rate changes. Non-negotiable certificates of deposits are examples of nonparticipating interest-earning investment contracts.

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the City manages its exposure to interest rate risk is by investing mainly in investment pools which purchase a combination of shorter term investments with an average maturity of less than 60 days, thus, reducing the interest rate risk. The City monitors the interest rate risk inherent in its portfolio by measuring the weighted average maturity of its portfolio.

Fair Value of Investments

Fair value is the amount at which a security could be exchanged in a current transaction between willing parties, other than forced liquidation. GASB 79 created an election option for external investment pools and pool participants to continue to utilize amortized cost accounting, rather than fair value, for certain investment pools and eliminated the reference to SEC 2a-7 guidance. Participants in qualifying pools would be permitted to continue measuring investments at amortized cost if they meet certain criteria. The City's investment pools (Texpool and TexStar) are all in compliance with GASB 79. The City's investment pools, Texpool and TexStar, have elected to continue to measure its investments at fair value even though they meet all criteria under GASB 79 to report at amortized cost. Texpool has elected to continue reporting assets at amortized cost. The City has mirrored these valuations.

**CITY OF GRAND SALINE, TEXAS
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

C. DEPOSITS AND INVESTMENTS (continued)

<u>Investment Type</u>	<u>Amount</u>	<u>S&P Rating</u>	<u>Weighted Average Maturity</u>	<u>Fair Value Measurements Using Significant Other Observable Inputs (Level 2)</u>
Texpool	\$ 604,108	AAA-m	34 days	N/A
TexStar	40	AAA-m	22 days	N/A
Total	\$ 604,148			

The City is required to disclose the fair value of its investments within the fair value hierarchy established in GASB 72. In the the fair value hierarchy there are three levels:

1. Level One: Inputs that are quoted prices (unadjusted) for identical assets or liabilities in active markets that the City can access at the measurement date.
2. Level Two: Inputs (other than quoted prices included within level one) that are observable for an asset or liability, either directly or indirectly.
3. Level Three: Unobservable inputs for an asset or liability.

Federal Securities classified as level two of the fair value hierarchy are valued using an evaluation model maintained by surveying the dealer community, obtaining relevant trade dates and spreads, and incorporating information into the evaluation process.

U.S. Treasury Notes classified as level two of the fair value hierarchy are valued using an evaluation model with continuous repeat feeds from live data sources, including active market makers and inter-dealer brokers.

The City invests in both Texpool and TexStar investment pools which maintain a stable net asset value (NAV) of \$1 per share using the fair value method. The City has no unfunded commitments to these pools and may redeem investments at any time.

As of September 30, 2019, the City's investments were all classified as level two according to GASB Statement No. 72, except for the pools which are exempt from the level of fair value disclosure because they are valued either at NAV or amortized cost.

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Public Funds Investment Act and the City's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provision for deposits: The Public Funds Investment Act requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool equal to at least the bank balance, less the FDIC insurance, at all times.

Investment in State Investment Pools

The City is a voluntary participant in two investment pools. These pools include the following: Texpool and TexStar.

The Texas Local Investment Pool is a local government investment pool which operates in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940. This type of investment pool uses amortized costs rather than market value to report net position to compute share prices. Accordingly, the fair value of the position in these pools is the same as the value of the shares in each pool. The Texas Local Government Investment Pool is organized in conformity with the Interlocal Corporation Act, Chapter 791, of the Texas Government Code and the Public Funds Investment Act, Chapter 2256 of the Texas Government Code. The Pool is governed by an Advisory Board composed equally of participants in the Pool, and other persons who do not have participants in the Pool, as well as, persons who do not have a business relationship with the Pool but who are qualified to advise the Pool. A request for Texpool's financial statements can be obtained at www.texpool.com. The State Comptroller of Public Accounts exercises oversight responsibility over TexPool, the Texas Local Government Investment Pool. Oversight includes the ability to significantly influence operations, designation of management, and accountability for fiscal matters. Additionally, the State Comptroller has established an advisory board composed of both participants in TexPool and other persons who do not have a business relationship with TexPool. The Advisory Board members review the investment policy and management fee structure. Finally, TexPool is rated AAAM with Standard and Poor's. As a requirement to maintain the rating, weekly portfolio information must be submitted to Standard and Poors as well as the Office of the Comptroller for public review.

**CITY OF GRAND SALINE, TEXAS
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

C. DEPOSITS AND INVESTMENTS (continued)

The City also invested in TexSTAR. TexSTAR is administered by Hilltop Securities and JPMorgan Chase. Together, these organizations bring to the TexSTAR program the powerful partnership of two leaders in financial services with a proven and noted track record in local government investment pool management. TexSTAR is a local government investment pool created under the Interlocal Cooperation Act specifically tailored to meet Texas state and local government investment objectives of preservation of principal, daily liquidity, and competitive yield. The fund is rated AAAm by Standard and Poor's. A request for TexSTAR's financial statements can be obtained at www.TexStar.org.

D. RECEIVABLES

Receivables, as of year end, for the City's individual major funds, including the applicable allowances for uncollectable accounts, are as follows:

	<u>Governmental</u>	<u>Proprietary</u>	<u>Total</u>
Receivables:			
Taxes	\$ 154,531	\$ -	\$ 154,531
Fees and charges	<u>405,892</u>	<u>156,281</u>	<u>562,173</u>
Gross Receivables	560,423	156,281	716,704
Less: Allowance for uncollectibles	<u>(298,943)</u>	<u>(8,698)</u>	<u>(307,641)</u>
Net Total Receivables	<u>\$ 261,480</u>	<u>\$ 147,583</u>	<u>\$ 409,063</u>

E. CAPITAL ASSETS

Capital asset activity for the period ended September 30, 2019 was as follows:

	<u>Beginning Balances</u>	<u>Transfers</u>	<u>Additions</u>	<u>Decreases</u>	<u>Ending Balances</u>
Governmental Activities					
Capital assets, not being depreciated:					
Land	\$ 35,471	\$ -	\$ -	\$ -	\$ 35,471
Construction in progress	-	-	-	-	-
Total capital assets, not being depreciated	<u>35,471</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>35,471</u>
Capital assets, being depreciated:					
Buildings & Improvements	308,610	-	12,000	-	320,610
Infrastructure	2,415,372	-	85,668	-	2,501,040
Machinery & Equipment	1,765,376	-	-	-	1,765,376
Total capital assets, being depreciated	<u>4,489,358</u>	<u>-</u>	<u>97,668</u>	<u>-</u>	<u>4,587,026</u>
Less accumulated depreciation for:					
Buildings & Improvements	(196,518)	-	(18,368)	-	(214,886)
Infrastructure	(559,543)	-	(114,379)	-	(673,922)
Machinery & Equipment	(1,104,136)	-	(137,303)	-	(1,241,439)
Total accumulated depreciation	<u>(1,860,197)</u>	<u>-</u>	<u>(270,050)</u>	<u>-</u>	<u>(2,130,247)</u>
Total capital assets being depreciated, net	<u>2,629,161</u>	<u>-</u>	<u>(172,382)</u>	<u>-</u>	<u>2,456,779</u>
Governmental activities capital assets, net	<u>\$ 2,664,632</u>	<u>\$ -</u>	<u>\$ (172,382)</u>	<u>\$ -</u>	<u>\$ 2,492,250</u>

CITY OF GRAND SALINE, TEXAS
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 FOR THE YEAR ENDED SEPTEMBER 30, 2019

E. CAPITAL ASSETS (Continued)

	Beginning Balances	Transfers	Additions	Decreases	Ending Balances
Business-type Activities					
Capital assets, not being depreciated:					
Land	\$ 14,179	\$ -	\$ -	\$ -	\$ 14,179
Construction in progress	103,974	(103,974)	-	-	-
Total capital assets, not being depreciated	118,153	(103,974)	-	-	14,179
Capital assets, being depreciated:					
Buildings & Improvements	23,669	-	-	-	23,669
Infrastructure	7,516,813	103,974	248,724	-	7,869,511
Machinery & Equipment	936,191	-	122,277	-	1,058,468
Total capital assets, being depreciated	8,476,673	103,974	371,001	-	8,951,648
Less accumulated depreciation for:					
Buildings & Improvements	(16,142)	-	(1,310)	-	(17,452)
Infrastructure	(4,430,672)	-	(192,072)	-	(4,622,744)
Machinery & Equipment	(706,765)	-	(39,147)	-	(745,912)
Total accumulated depreciation	(5,153,579)	-	(232,529)	-	(5,386,108)
Total capital assets, being depreciated, net	3,323,094	103,974	138,472	-	3,565,540
Business-type activities capital assets, net	\$ 3,441,247	\$ -	\$ 138,472	\$ -	\$ 3,579,719

F. LONG-TERM OBLIGATIONS

A summary of long-term debt transactions, including the current portion for the year ended September 30, 2019, is as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental Activities					
Notes Payable	\$ 149,737	\$ -	\$ (73,718)	\$ 76,020	\$ 76,020
Total Notes Payable	149,737	-	(73,718)	76,020	76,020
Compensated Absences	46,347	83,725	(80,822)	49,250	49,250
Governmental Activities Long-term Obligations	\$ 196,084	\$ 83,725	\$ (154,540)	\$ 125,270	\$ 125,270
Business-type Activities					
Water & Sewer					
Refunding Bonds	\$ 1,609,000	\$ -	\$ (105,000)	\$ 1,504,000	\$ 112,000
Plus: Premium	29,127	-	(2,913)	26,214	-
Total Refunding Bonds	1,638,127	-	(107,913)	1,530,214	112,000
Note Payable	333,000	-	(63,000)	270,000	65,000
Compensated Absences	17,292	39,020	(33,359)	22,953	22,953
Business-type Activity Long-term Obligations	\$ 1,988,419	\$ 39,020	\$ (204,272)	\$ 1,823,167	\$ 199,953

Compensated absences represent the estimated liability for employees' accrued vacation leave for which employees are entitled to be paid upon termination. The retirement of this liability is typically paid from the General Fund or Proprietary Fund based on the assignment of an employee at date of termination.

**CITY OF GRAND SALINE, TEXAS
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

F. LONG-TERM OBLIGATIONS (Continued)

Changes in Governmental Long-Term Debt

Description	Interest Rate Payable	Amounts Original Issue	Amounts Outstanding September 30,			Amounts Outstanding September 30, 2019	Due Within One Year
			2018	Issued	Retired		
2017 Southside Bank	3.28%	\$ 146,870	\$ 74,463	\$ -	\$ (36,630)	\$ 37,833	\$ -
2018 Southside Bank	3.37%	113,251	75,274	-	(37,087)	38,187	-
Total Notes Payable		\$ 260,121	\$ 149,737	\$ -	\$ (73,717)	\$ 76,020	\$ -

Debt service requirements are as follows:

Year Ending September 30:	Total Requirements		
	Principal	Interest	Requirements
2020	76,020	2,678	78,698
Total	\$ 76,020	\$ 2,678	\$ 78,698

Notes Payable

In fiscal year 2017, a note in the amount of \$146,870 was issued to finance the purchase of two police vehicles and a public works truck with an interest rate of 3.28%. This note will be paid in full in FY2020.

In fiscal year 2018, a note in the amount of \$113,251 was issued to finance the purchase of a police vehicle, a public works vehicle, an animal control vehicle, and other equipment with an interest rate of 3.37%. This note will be paid in full in FY2020.

Changes in Business-type Long-Term Debt

Description	Interest Rate Payable	Amounts Original Issue	Amounts Outstanding September 30			Amounts Outstanding September 30 2019	Due Within One Year
			2018	Issued	Retired		
2007 Refunding	4.77%	\$ 1,706,000	\$ 1,483,000	\$ -	\$ (43,000)	\$ 1,440,000	\$ 48,000
2012 Refunding	2.20%	464,000	126,000	-	(62,000)	64,000	64,000
Total Bonds Payable		2,170,000	1,609,000	-	(105,000)	1,504,000	112,000
2016 Tax Note	2.40%	456,000	333,000	-	(63,000)	270,000	65,000
Total		\$ 2,626,000	\$ 1,942,000	\$ -	\$ (168,000)	\$ 1,774,000	\$ 177,000

Debt service requirements are as follows:

Year Ending September 30:	Total Requirements		
	Principal	Interest	Requirements
2020	177,000	75,296	252,296
2021	203,000	67,972	270,972
2022-2026	923,000	214,410	1,137,410
2027-2029	471,000	29,836	500,836
Total	\$ 1,774,000	\$ 387,514	\$ 2,161,514

On July 19, 2007, \$1,715,000 in advanced refunding bonds were defeased by the City. As a result of this transaction, \$1,706,000 in replacement debt was acquired.

\$464,000 Series 2012, general obligation refunding bond, issued to refund the Series 2000 tax and wastewater revenue CO and Series 2000 tax and revenue refunding bond.

Note Payable

\$456,000 Tax note issued in December 2015 for the renovation of the water tower. This note will be paid in full in FY2023

G. OPERATING LEASE

The City leases a copier with a cost of \$2,086 for the year ending September 30, 2019.

**CITY OF GRAND SALINE, TEXAS
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 FOR THE YEAR ENDED SEPTEMBER 30, 2019**

H. PENSION PLAN

1. Plan Description

The City provides pension benefits for all its eligible employees through a non-traditional, joint contributory, hybrid defined benefit plan administered by the Texas Municipal Retirement System ("TMRS"). TMRS is an agency created by the State of Texas and administered in accordance with the TMRS Act, Subtitle G, Title 8, Texas Government Code ("TMRS Act") as an agent multiple-employer retirement system for municipal employees in the State of Texas. The TMRS Act places the general administration and management of the System with a six-member Board of Trustees. Although the Governor, with the advice and consent of the Senate, appoints the Board, TMRS is not fiscally dependent on the State of Texas. TMRS's defined benefit pension plan is a tax-qualified plan under Section 401(a) of the Internal Revenue Code. TMRS issues a publicly available comprehensive annual financial report ("CAFR") that can be obtained at www.tmr.com.

All eligible employees of the City are required to participate in TMRS.

2. Benefits Provided

TMRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the City Council, within the options available in the statutes governing TMRS.

At retirement, the benefit is calculated as if the sum of the employee's contributions, with interest, and the city-financed monetary credits, with interest, were used to purchase an annuity. Members may choose to receive their retirement benefit in one of seven payment options. Members may also choose to receive a portion of their benefits as a Partial Lump Sum Distribution in an amount equal to 12, 24, or 36 monthly payments, which cannot exceed 75% of the member's deposits and interest.

Employees covered by benefit terms:

At the December 31, 2018 valuation and measurement date, the following employees were covered by the benefit terms:

	Plan Year	
	2018	2017
Inactive employees or beneficiaries currently receiving benefits	17	16
Inactive employees entitled to, but not yet receiving, benefits	15	18
Active employees	25	22
Total	57	56

3. Contributions

The contribution rates for employees in TMRS are either 5%, 6%, or 7% of an employee's gross earnings, and the City's matching percentages are either 100%, 150%, or 200%, both as adopted by the City Council. Under the state law governing TMRS, the contribution rate for each city is determined annually by the actuary, using the Entry Age Normal ("EAN") actuarial cost method. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Employees for the City were required to contribute 6.75% of their annual gross earnings during the fiscal year. Contribution rates for the City were 4.74% and 4.23% in calendar years 2018 and 2019, respectively. The City's contributions to TMRS for the fiscal year ended September 30, 2019 were \$75,267.

4. Net Pension Liability

The City's Net Pension Liability/(Asset) ("NPL") was measured as of December 31, 2018, and the Total Pension Liability ("TPL") used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

Actuarial assumptions:

The Total Pension Liability/(Asset) in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions:

Inflation	2.50% per year
Overall payroll growth	2.00% per year
Investment Rate of Return	6.75%, net of pension plan investment expense, including inflation

**CITY OF GRAND SALINE, TEXAS
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

H. PENSION PLAN

4. Net Pension Liability (continued)

Salary increases were based on a service-related table. Morality rates for active members, retirees, and beneficiaries were based on the gender-distinct RP2000 Combined Healthy Mortality Table, with male rates multiplied by 109% and female rates multiplied by 103%. The rates are projected on a fully generational basis by scale BB to account for pro-future mortality improvements. For disabled annuitants, the gender distinct RP2000 Disabled Retiree Mortality Table are used with male rates multiplied by 109% and female rates multiplied by 103%, with a 3-year set-forward for both males and females. In addition, a 3% minimum mortality rate is applied to reflect the impairment for younger members who become disabled. The rates are projected on a fully generational basis by scale BB to account for future mortality improvements subject to the 3% floor.

Actuarial assumptions used in the December 31, 2018 valuations were based on the results of actuarial experience studies. The experience study in TMRS was for the period December 31, 2010 through December 31, 2014. Healthy post-retirement mortality rates and annuity purchase rates were updated based on a Mortality Experience Investigation Study covering years 2009 through 2011, and dated December 31, 2013. These assumptions were first used in the December 31, 2013 valuation, along with a change to the Entry Age Normal (EAN) actuarial cost method. Assumptions are reviewed annually. No additional changes were made for the 2014 valuation. After the Asset Allocation Study analysis and Experience Investigation study, the Board amended the long-term expected rate of return on pension plan investments from 7% to 6.75%. Plan assets are managed on a total return basis with an emphasis on both capital appreciation, as well as, the production of income, in order to satisfy the short-term and long-term funding needs of TMRS.

The long-term expected rate of return on pension plan investments is 6.75%. The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the TMRS Board of Trustees. Plan assets are managed on a total return basis with an emphasis on both capital appreciation, as well as, the production of income.

Discount Rate

The discount rate used to measure the Total Pension Liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balance at 12/31/2017	\$ 2,836,090	\$ 3,028,409	\$ (192,319)
Changes from the year:			
Service cost	128,678		128,678
Interest	200,886		200,886
Change of benefit terms	199,937		199,937
Difference between expected and actual experience	(155,827)		(155,827)
Changes of assumptions	-		-
Contributions - employer		42,415	(42,415)
Contributions - employee		62,639	(62,639)
Net investment income		(90,602)	90,602
Benefit payments, including refunds of employee contributions	(248,541)	(248,541)	-
Administrative expense		(1,753)	1,753
Other changes		(92)	92
Net changes	125,133	(235,934)	361,067
Balance at 12/31/2018	\$ 2,961,223	\$ 2,792,475	\$ 168,748

Sensitivity of the net position liability to change in the discount rate

The following presents the net pension liability of the City, calculated using the discount rate of 6.75%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1-percentage-point higher (7.75%) than the current rate:

**CITY OF GRAND SALINE, TEXAS
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 FOR THE YEAR ENDED SEPTEMBER 30, 2019**

H. PENSION PLAN

4. Net Pension Liability (continued)

	1% Decrease 5.75%	Current Single Rate Assumption 6.75%	1% Increase 7.75%
	<u>\$ 557,676</u>	<u>\$ 168,748</u>	<u>\$ (151,393)</u>

5. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2019, the City recognized pension expense of \$243,047.

At September 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflow of Resources	Deferred Inflow of Resources
Differences between expected and actual economic experience	\$ -	\$ 110,553
Changes in actuarial assumptions	-	-
Differences between projected and actual investment earnings	270,957	116,399
Contributions subsequent to the measurement date of December 31, 2018	63,635	-
Total	<u>\$ 334,592</u>	<u>\$ 226,952</u>

\$63,635 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date were recognized as a reduction of the net pension liability for the fiscal year ending September 30, 2019. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Net deferred outflows (inflows) of resources:

December 31	
2019	(9,332)
2020	(25,898)
2021	20,232
2022	59,003
2023	-
Thereafter	-
	<u>\$ 44,005</u>

6. Group Term Life Insurance

The City also participates in the cost sharing multiple-employer defined benefit group-term life insurance plan operated by TMRS known as the Supplemental Death Benefits Fund ("SDBF"). The City elected, by ordinance, to provide group-term life insurance coverage to both current and retired employees. The City may terminate coverage under and discontinue participation in the SDBF by adopting an ordinance before November 1 of any year to be effective the following January 1. The City's contributions to the TMRS SDBF for the fiscal years ended 2018 and 2019 were \$2,496 and \$3,010, respectively, which equaled the required contributions each year.

The death benefit for active employees provides a lump-sum payment approximately equal to the employee's annual salary (calculated based on the employee's actual earnings, for the 12-month period preceding the month of death); retired employees are insured for \$7,500; this coverage is an "other postemployment benefit", or OPEB.

**CITY OF GRAND SALINE, TEXAS
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

H. PENSION PLAN

6. Group Term Life Insurance (continued)

Total OPEB Liability

The City of Grand Saline's total OPEB liability of \$88,804 was measured as of December 31, 2017, and was determined by an actuarial valuation as of that date.

The total OPEB liability in the December 31, 2017 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Salary increases	3.50% to 10.5%, including inflation
Discount rate*	3.71%

* The discount rate was based on the Fidelity Index's "20-Year Municipal GO AA index" rate, as of December 31, 2018.

Mortality rates - service retirees:

RP2000 Combined Mortality Table with Blue Collar Adjustments with male rates multiplied by 109% and female rates multiplied by 103% and projected on a fully generational basis with scale BB.

Mortality rates - disabled retirees:

RP2000 Combined Mortality Table with Blue Collar Adjustment with male rates multiplied by 109% and female rates multiplied by 103% with a 3 year set-forward for both males and females. The rates are projected on a fully generational basis with scale BB to account for future mortality improvements subject to the 3% floor.

The actuarial assumptions used in the December 31, 2018 valuation were based on the results of an actuarial experience study for the period December 31, 2010 to December 31, 2014.

Membership

Number of:	
-Inactive employees currently receiving benefits	12
-Inactive employees entitled to, but not yet receiving, benefits	5
-Active employees	<u>25</u>
Total	<u>42</u>

Changes in the Total OPEB Liability:

Total OPEB Liability - beginning of year	\$ 88,804
Changes for the year:	
Service costs	3,758
Interest on total OPEB liability	2,988
Changes in benefit terms	-
Differences between expected and actual experience	(11,643)
Changes in assumptions or other inputs	(5,395)
Benefit payments	<u>(805)</u>
Total OPEB Liability - end of year	<u>\$ 77,707</u>

Covered Payroll	\$ 894,842
Total OPEB Liability as a Percentage of Covered Payroll	8.68%

**CITY OF GRAND SALINE, TEXAS
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 FOR THE YEAR ENDED SEPTEMBER 30, 2019**

H. PENSION PLAN

6. Group-term Life Insurance (Continued)

The following presents the Total OPEB Liability of the City of Grand Saline, Texas, as well as what the City's Total OPEB Liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.71 percent) or 1-percentage-point higher (4.71%) than the current discount rate.

	1% Decrease (2.71%)	Current Discount Rate (3.71%)	1% Increase (4.71%)
Total OPEB Liability	\$ 92,277	\$ 77,707	\$ 66,437

Deferred (Inflows)/Outflows of Resources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 8,718
Changes in assumptions and other inputs	3,369	4,039
Contributions made subsequent to measurement date	2,189	-
Total	\$ 5,558	\$ 12,757

Amounts reported as deferred outflows of resources and deferred inflow of resources related to OPEB will be recognized in OPEB expense as follows:

	Net Deferred Outflows (Inflows) of Resources
2019	\$ (2,579)
2020	(2,614)
2021	(4,195)
2022	-
2023	-
Thereafter	-
Total	\$ (9,388)

I. HEALTH CARE COVERAGE

During the year ended September 30, 2019, employees of the City were covered by a health insurance plan ("Plan"). The City paid 100% of the premium per pay period, per employee, and 0% of the cost for dependents. Employees, at their option, authorized payroll withholdings to pay premiums for dependents. All contributions were paid to Texas Municipal League Intergovernmental Benefits Pool. The Plan was authorized by article 3.51-2, of the Texas Insurance Code and was documented by contractual agreement.

The City also pays the premium for a \$10,000 life insurance policy for each employee. Employees may, at their option, obtain coverage for cancer, dental, vision and additional life insurance through the Plan. Employees pay 100% of the premiums for any such additional coverage.

The contract between the City and the other participants of the self-funded pool is renewable October 1 and the terms of coverage and premium cost are included in the contract provision.

Additional assessments cannot be made by the Plan during the year. Because of the terms of agreement with the Plan, no reserve for self-insurance has been established.

J. INSURANCE COVERAGE

In accordance with state statute, the City was protected against unanticipated catastrophic individual or aggregate loss by stop-loss coverage carried through Texas Municipal League, a commercial insurer licensed or eligible to do business in Texas, in accordance with the Texas Insurance Code. Stop-loss coverage was in effect for individual claims exceeding \$125,000, and for aggregate loss. According to the latest actuarial opinion, dated October 1, 2018, the unfunded claim benefit obligation included no reported claims that were unpaid and no estimated claims incurred, but not reported.

**CITY OF GRAND SALINE, TEXAS
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 FOR THE YEAR ENDED SEPTEMBER 30, 2019**

K. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts, theft, damage or destruction of assets, errors and omissions, injuries to employees, and natural disasters. The City had general liability coverage at a cost that is considered to be economically justifiable by joining together with other governmental entities in the State as a member of the Texas Municipal League Intergovernmental Risk Pool ("TML"). TML is a self-funded pool operating as a common risk management and insurance program. The City pays an annual premium to TML for its above insurance coverage. The agreement for the formation of TML provides that TML will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of acceptable risk levels; however, each category of coverage has its own level of reinsurance. The City continues to carry commercial insurance for other risks of loss. There were no significant reductions in commercial insurance coverage in the past fiscal year and settled claims resulting from these risks have not exceeded coverage in any of the past three fiscal years.

L. LITIGATION

The City is not currently subject to any legal proceedings.

M. ADDITIONAL WATER AND SEWER INFORMATION

The following information is included at the request of the Texas Water Development Board for the year under audit.

Water Accountability Report:

Gallons Pumped	111,772,000
Gallons Billed	94,822,614

N. TRANSFERS

	<u>Transfers Out</u>	<u>Transfers In</u>	<u>Totals</u>
Governmental Funds	\$ -	\$ 277,809	\$ 277,809
Business-type Funds	(277,809)	-	(277,809)
Total	<u>\$ (277,809)</u>	<u>\$ 277,809</u>	<u>\$ -</u>

Transfers are used for 1) debt service obligations and 2) administrative fees.

O. RELATED PARTY TRANSACTIONS

There were no related party transactions noted during the fiscal year.

P. SUBSEQUENT EVENTS

The City has evaluated all events or transactions that occurred after September 30, 2019 up through March 31, 2020 the date the financial statements were available to be issued. During this period, management noted no subsequent events requiring disclosure.

Q. ECONOMIC DEVELOPMENT CORPORATION ("EDC")

In accordance with GASB Statement No. 14, *The Financial Reporting Entity*, as amended by GASB Statement 39, the EDC is a discretely presented component unit on the combined financial statements. The EDC was incorporated in February, 1997. The funding for the EDC occurs by the City transferring 1/4 of sales tax revenues collected by the City. The EDC is managed by a board of directors, composed entirely of persons appointed by the governing body of the City of Grand Saline, Texas. The purpose of the EDC is to promote economic development by funding public improvements, including but not limited to, public safety, streets, traffic control, water utilities drainage, parks, and other projects for the promotion and development of new and expanded business enterprises as set out in Article 5910.06, Section 4B of the Texas Revised Civil Statutes Development Corporation Act of 1979. There are no separate financial statements for the EDC.

**CITY OF GRAND SALINE, TEXAS
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

R. COMPLIANCE AND ACCOUNTABILITY

1. Finance-Related Legal and Contractual Provisions

In accordance with GASB Statement No. 38, "Certain Financial Statement Note Disclosures," violations of finance-related legal and contractual provisions, if any, are reported below, along with actions taken to address such violations:

<u>Violation</u>	<u>Action Taken</u>
None Reported	N/A

S. ECONOMIC DEVELOPMENT CORPORATION ("EDC")

1. Cash Deposits

At September 30, 2019, the carrying amount of the EDC's deposits (cash, certificates of deposit, and interest-bearing savings accounts including in temporary investments) was \$415,722 and the bank balance was \$416,938. The EDC's cash deposits at September 30, 2019, and during the year ended September 30, 2019, were entirely covered by FDIC or by pledged collateral held by the EDC's agent bank in the EDC's name.

Statement of net position:

Cash and cash equivalents \$ 415,772

2. Receivables

Receivables as of fiscal year-end for the EDC were \$25,439, representing sales tax owed from the City. Receivables were collected after year end; therefore, no allowance for uncollectible has been recorded.

3. Capital Assets

Capital asset activity for the period ended September 30, 2019 was as follows:

	<u>Beginning Balances</u>	<u>Additions</u>	<u>Decreases</u>	<u>Ending Balances</u>
EDC Activities				
Capital assets not being depreciated				
Land	\$ 50,050	\$ -	\$ -	\$ 50,050
Total capital assets not being depreciated	<u>50,050</u>	<u>-</u>	<u>-</u>	<u>50,050</u>
Capital assets being depreciated:				
Buildings & Improvements	383,998	60,855	-	444,853
Machinery & Equipment	1,791	-	-	1,791
Total capital assets being depreciated	<u>385,789</u>	<u>60,855</u>	<u>-</u>	<u>446,644</u>
Less accumulated depreciation for:				
Buildings & Improvements	(122,448)	(15,922)	-	(138,370)
Machinery & Equipment	(1,667)	(116)	-	(1,783)
Total accumulated depreciation	<u>(124,115)</u>	<u>(16,038)</u>	<u>-</u>	<u>(140,153)</u>
Total capital assets being depreciated, net	<u>261,674</u>	<u>44,817</u>	<u>-</u>	<u>306,491</u>
EDC activities capital assets, net	<u>\$ 311,724</u>	<u>\$ 44,817</u>	<u>\$ -</u>	<u>\$ 356,541</u>

4. Subsequent Events

The EDC has evaluated all events or transactions that occurred after September 30, 2019 up through March 31, 2020, the date the financial statements were available to be issued. During this period, management noted no material subsequent events requiring disclosure.



REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF GRAND SALINE, TEXAS
REQUIRED SUPPLEMENTARY INFORMATION
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

**SCHEDULE OF CONTRIBUTIONS
LAST FIVE FISCAL YEARS (UNAUDITED)**

	12/31/2018	12/31/2017	12/31/2016	12/31/2015	12/31/2014
Actuarially determined contribution	\$ 41,680	\$ 46,007	\$ 45,371	\$ 44,460	\$ 52,329
Contributions in relation to the actuarially determined contribution	\$ 41,680	\$ 46,007	\$ 45,371	\$ 44,460	\$ 52,329
Contributions deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Covered employee payroll	\$ 957,832	\$ 818,340	\$ 834,020	\$ 798,211	\$ 820,209
Contributions as a percentage of covered employee payroll	4.35%	5.62%	5.44%	5.57%	6.38%

NOTES TO SCHEDULE OF CONTRIBUTIONS

Valuation Date: December 31, 2018

Notes: Actuarially determined contribution rates are calculated as of December 31 and become effective in January, 13 months later

Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization Period	24 years
Asset Valuation Method	10-year smoothed market; 15% soft corridor
Inflation	2.50%
Salary Increases	3.50% to 10.50%, including inflation
Investment Rate of Return	6.75%
Retirement Age	Experience-based table of rates that are specific to the City's plan of benefits, last updated for the 2015 valuation, pursuant to an experience study of the period 2010-2014
Mortality	RP2000 Combined Mortality Table with Blue Collar Adjustment with male rates multiplied by 109% and female rates multiplied by 103% and projected on a fully generational basis with scale BB

Other Information:

- Notes
1. Increased municipal matching ratio from 1 - 1 to 1.5 - 1.
 2. Increased statutory max to 11.50% due to plan changes.

Note: Years will continue to be added until there are 10 years for comparison

**CITY OF GRAND SALINE, TEXAS
REQUIRED SUPPLEMENTARY INFORMATION
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

**SCHEDULE OF CHANGES IN NET PENSION LIABILITY
AND RELATED RATIOS-TMRS**

	12/31/2018	12/31/2017	12/31/2016	12/31/2015	12/31/2014
Total Pension Liability					
Service cost	\$ 128,678	\$ 97,137	\$ 99,665	\$ 93,471	\$ 93,290
Interest (on the Total Pension Liability)	200,886	183,736	181,128	178,228	176,523
Changes of benefit terms	199,937	-	-	-	-
Difference between expected and actual experience	(155,827)	(30,229)	(82,185)	(70,391)	(125,158)
Change of assumptions	-	-	-	37,303	-
Benefit payments, including refunds of employee contributions	(248,541)	(176,000)	(141,418)	(67,455)	(173,337)
Net Change in Total Pension Liability	125,133	74,644	57,190	171,156	(28,682)
Total Pension Liability - Beginning	2,836,090	2,761,446	2,704,256	2,533,100	2,561,782
Total Pension Liability - Ending	<u>\$ 2,961,223</u>	<u>\$ 2,836,090</u>	<u>\$ 2,761,446</u>	<u>\$ 2,704,256</u>	<u>\$ 2,533,100</u>
Plan Fiduciary Net Position					
Contribution - employer	\$ 42,415	\$ 44,517	\$ 46,455	\$ 50,926	\$ 51,509
Contribution - employee	62,639	57,284	58,381	55,875	57,415
Net investment income	(90,602)	377,915	175,058	3,762	141,521
Benefit payments, including refunds of employee contributions	(248,541)	(176,000)	(141,418)	(67,455)	(173,337)
Administrative expense	(1,753)	(1,958)	(1,977)	(2,292)	(1,478)
Other	(92)	(99)	(107)	(113)	(121)
Net Change in Plan Fiduciary Net Position	(235,934)	301,659	136,392	40,703	75,509
Plan Fiduciary Net Position - Beginning	3,028,409	2,726,750	2,590,358	2,549,655	2,474,146
Plan Fiduciary Net Position - Ending	<u>\$ 2,792,475</u>	<u>\$ 3,028,409</u>	<u>\$ 2,726,750</u>	<u>\$ 2,590,358</u>	<u>\$ 2,549,655</u>
Net Pension Liability	\$ 168,748	\$ (192,319)	\$ 34,696	\$ 113,898	\$ (16,555)
Plan Fiduciary Net Position as a percentage of Total Pension Liability	94.30%	106.78%	98.74%	95.79%	100.65%
Covered employee payroll	\$ 894,842	\$ 818,340	\$ 834,020	\$ 798,211	\$ 820,209
Net Pension Liability as a percentage of covered employee payroll	18.86%	-23.50%	4.16%	14.27%	-2.02%

Note: Years will be added until there are 10 years of comparison

**CITY OF GRAND SALINE, TEXAS
SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY
AND RELATED RATIOS-TMRS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

	<u>12/31/2018</u>	<u>12/31/2017</u>
Total OPEB Liability		
Service cost	\$ 3,758	\$ 3,028
Interest (on the Total OPEB Liability)	2,988	2,943
Changes of benefit terms	-	-
Difference between expected and actual experience	(11,643)	-
Change of assumptions	(5,395)	6,773
Benefit payments, including refunds of employee contributions	(805)	(573)
Net Change in Total Pension Liability	<u>(11,097)</u>	<u>12,171</u>
Total OPEB Liability - Beginning	<u>88,804</u>	<u>76,633</u>
Total OPEB Liability - Ending	<u><u>\$ 77,707</u></u>	<u><u>\$ 88,804</u></u>
Covered employee payroll	\$ 894,842	\$ 818,340
Total OPEB liability as a percentage of covered employee payroll	8.68%	10.85%

See accompanying notes to these financial statements for more detail.

SUPPLEMENTARY INFORMATION

**CITY OF GRAND SALINE, TEXAS
 COMBINING BALANCE SHEET
 NON-MAJOR GOVERNMENTAL FUNDS
 SEPTEMBER 30, 2019**

	<u>Municipal Court</u>	<u>Seizure Fund</u>	<u>Hotel Occupancy</u>	<u>Main Street</u>	<u>Capital Improvements</u>	<u>Volunteer Fire</u>	<u>Emergency Services</u>	<u>Total Non-major Governmental Funds</u>
ASSETS								
Cash and cash equivalents	\$ -	\$ -	\$ -	\$ 9,787	\$ -	\$ 68,103	\$ 14,534	\$ 92,425
Cash and cash equivalents-restricted	4,304	1,041	11,575	-	40	-	-	16,960
Total Assets	<u>4,304</u>	<u>1,041</u>	<u>11,575</u>	<u>9,787</u>	<u>40</u>	<u>68,103</u>	<u>14,534</u>	<u>109,385</u>
LIABILITIES								
Accounts payable	-	-	-	-	-	(29)	2,859	2,831
Total Liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(29)</u>	<u>2,859</u>	<u>2,831</u>
FUND BALANCES								
Restricted for:								
Municipal court	4,304	-	-	-	-	-	-	4,304
Hotel	-	-	11,575	-	-	-	-	11,575
Assigned:								
Police	-	1,042	-	-	-	-	-	1,042
Main street	-	-	-	9,787	-	-	-	9,787
Capital improvements	-	-	-	-	40	-	-	40
Fire	-	-	-	-	-	68,132	-	68,132
EMS	-	-	-	-	-	-	11,675	11,675
Total Fund Balances	<u>4,304</u>	<u>1,042</u>	<u>11,575</u>	<u>9,787</u>	<u>40</u>	<u>68,132</u>	<u>11,675</u>	<u>106,555</u>
Total Liabilities and Fund Balances	<u>\$ 4,304</u>	<u>\$ 1,042</u>	<u>\$ 11,575</u>	<u>\$ 9,787</u>	<u>\$ 40</u>	<u>\$ 68,103</u>	<u>\$ 14,534</u>	<u>\$ 109,386</u>

CITY OF GRAND SALINE, TEXAS
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
 IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS
 FOR THE YEAR ENDED SEPTEMBER 30, 2019**

	Municipal Court	Seizure Fund	Hotel Occupancy	Main Street	Capital Improvements	Volunteer Fire	Emergency Services	Total Non-major Governmental Funds
REVENUE								
Hotel/Motel taxes	\$ -	\$ -	\$ 2,184	\$ -	\$ -	\$ -	\$ -	\$ 2,184
Charge for services	3,730	-	-	23,121	-	-	19,212	46,063
Grant revenue	-	-	-	-	-	-	-	-
Miscellaneous	-	-	-	-	-	-	-	-
Total Revenues	3,730	-	2,184	23,121	-	-	19,212	48,247
EXPENDITURES								
Current operating:								
General government	-	-	2,142	-	-	-	-	2,142
Public safety	-	-	-	-	-	112,494	52,529	165,023
Public services and operations	2,810	-	-	-	-	-	-	2,810
Main street	-	-	-	16,047	-	-	-	16,047
Capital outlay:								
Public safety	-	-	-	-	-	-	-	-
Public works	-	-	-	-	-	-	-	-
Public services and operations	-	-	-	-	-	-	-	-
Total Expenditures	2,810	-	2,142	16,047	-	112,494	52,529	186,022
Excess (deficiency) of revenues over (under) expenditures	920	-	42	7,073	-	(112,494)	(33,317)	(137,775)
Other Revenues and Financing Sources (uses)								
Investment income	7	-	18	10	1	1,121	19	1,175
Intergovernmental	-	-	-	-	-	115,110	36,667	151,777
Transfers	-	-	-	-	-	-	-	-
Total Other Financing Sources (uses)	7	-	18	10	1	116,231	36,686	152,952
Net Change in Fund Balances	927	-	60	7,083	1	3,737	3,369	15,177
Fund Balances/Equity, October 1	3,377	1,042	11,515	2,704	40	64,395	8,306	91,378
Fund Balances/Equity, September 30	\$ 4,304	\$ 1,042	\$ 11,575	\$ 9,787	\$ 40	\$ 68,132	\$ 11,675	\$ 106,555

**CITY OF GRAND SALINE, TEXAS
BALANCE SHEET - EDC
SEPTEMBER 30, 2019**

	EDC Fund
ASSETS	
Cash and investments	\$ 415,772
Restricted	-
Receivables	
Sales tax receivable	25,437
TOTAL ASSETS	<u>441,209</u>
LIABILITIES	
Accounts payable	-
Total Liabilities	<u>-</u>
FUND BALANCE	
Reserved for:	
Unassigned	441,209
Total Fund Balance	<u>441,209</u>
TOTAL LIABILITIES AND FUND BALANCE	<u>\$ 441,209</u>

**CITY OF GRAND SALINE, TEXAS
RECONCILIATION OF THE EDC BALANCE SHEET TO THE
STATEMENT OF NET POSITION
SEPTEMBER 30, 2019**

Total Fund Balance - EDC \$ 441,209

Amounts reported for governmental activities in the statement of net position
are different because:

Capital assets used in governmental activities are not financial resources and, 356,542
therefore, are not reported in the funds.

Net Position of EDC - Statement of Net Position \$ 797,751

**CITY OF GRAND SALINE, TEXAS
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCE - EDC
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

	<u>EDC Fund</u>
REVENUE	
Sales tax collected	\$ 164,525
Rental income	37,500
Miscellaneous revenue	24,319
Total Revenues	<u>226,344</u>
EXPENDITURES	
Current operating:	
Personnel services	61,395
Contractual services	82,172
Miscellaneous expense	7,879
Capital Expenditures	60,856
Total Expenditures	<u>212,301</u>
Excess (deficiency) of revenues over (under) expenditures	14,043
Other Revenues and Financing Sources (uses)	
Investment income	1,156
Total Other Financing Sources (uses)	<u>1,156</u>
Net Change in Fund Balance	15,199
Fund Balance/Equity, October 1	426,010
Fund Balance/Equity, September 30	<u><u>\$ 441,209</u></u>

**CITY OF GRAND SALINE, TEXAS
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES OF EDC
TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

Net Change in Fund Balances - EDC \$ 15,199

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period. 60,857

Depreciation is not recognized as an expense in the governmental funds since it does not require the use of current financial resources (16,039)

Change in Net Position of EDC - Statement of Activities \$ 60,017